

Minnetonka Boulevard (County Road 5) Design Plan

Submitted to: Hennepin County City of Minnetonka City of St. Louis Park City of Hopkins

December 30, 2008





Planners • Architects Landscape Architects Interior Designers

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Date:

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Submitted by:

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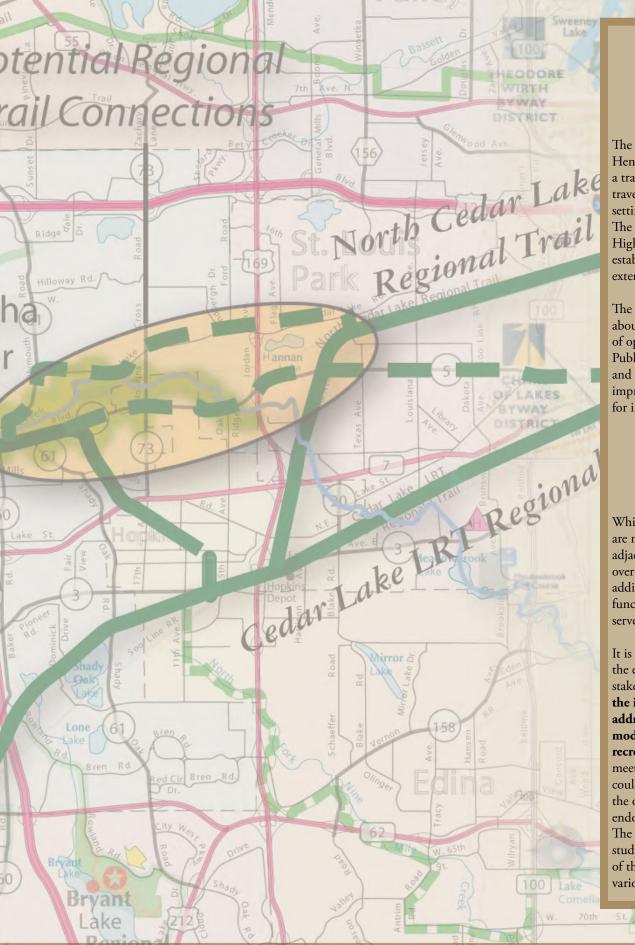






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MINNESOTA



South E Port

The Minnetonka Boulevard (County Road 5) Design Plan is a collaboration between Hennepin County and the cities of Minnetonka, Hopkins and St. Louis Park to conceive a travel corridor that addresses the needs of a variety of commuting, recreational and local travelers. The Design Plan seeks to capitalize on the opportunities offered by the natural setting, cultural resources and location between major lakes and adjacent regional trails. The extent of this study, from Interstate 494 on the west to a point just east of State Highway 100 on the east, includes a key segment of the road that links two city halls and establishes a core from which the design concepts that are developed could be further extended east and west.

The Design Plan was initiated by researching background information and analysis about the current environment of Minnetonka Blvd., and by developing a number of opportunities for potential improvements that could be made along the corridor. Public comments were sought on the subjects of how the road functions, its appearance and how local citizens were using it. They were also asked to identify which potential improvements they would give the highest (or lowest) priority to. The top four priorities for improvements that were mentioned by the public were:

- 1. Pedestrian Safety Improvements
- 2. Continuous East-West Bike Route
- 3. Multi-Modal Scenic Corridor ("Link to the Lakes")
- 4. Additional Tree Planting/Landscaping

While there are currently no plans for road reconstruction on Minnetonka Blvd., there are numerous other projects that are moving forward on properties and roadways that lie adjacent to or intersect it. As a result, there may be opportunities to implement the plan over time as these related projects go forward, and as the various cities and County find additional fiscal resources. To this end, the design plan is intended to identify important functions of the Boulevard and how they could best be improved. This information will serve as a springboard for future planning by the County and Cities sponsoring the study.

It is beyond the scope of this study to propose a detailed and engineered layout for the entire length of the study area, or to resolve all of the potential conflicts between stakeholders, property owners and agencies who have an interest in the roadway. Rather, the intent is to develop a set of general principles and a range of ideas that would address the goal of the County and Cities to describe a street that considers multiple modes of transportation and various reasons for traveling on it, from commuting, to recreation, to local shopping. Based on a positive response received at the two public meetings, an overall theme of "Link to the Lakes" should be considered, which ultimately could extend from Lake Minnetonka to the Minneapolis Grand Rounds. In addition, the overall idea of making Minnetonka Boulevard as a "Scenic Corridor" was strongly endorsed.

The Design Plan recommendations are presented in diagrammatic form for the entire study area and on several prototype plans that describe the recommendations at some of the key intersections along the corridor. Some assumptions about the relative cost of various proposed improvements are also included.

The first of two diagrammatic plans, entitled "Bike and Trail Improvement **Opportunities**", describes these four general design principles:

The second diagrammatic plan, entitled "Landscape and Streetscape Opportunities", describes these five general design principles:

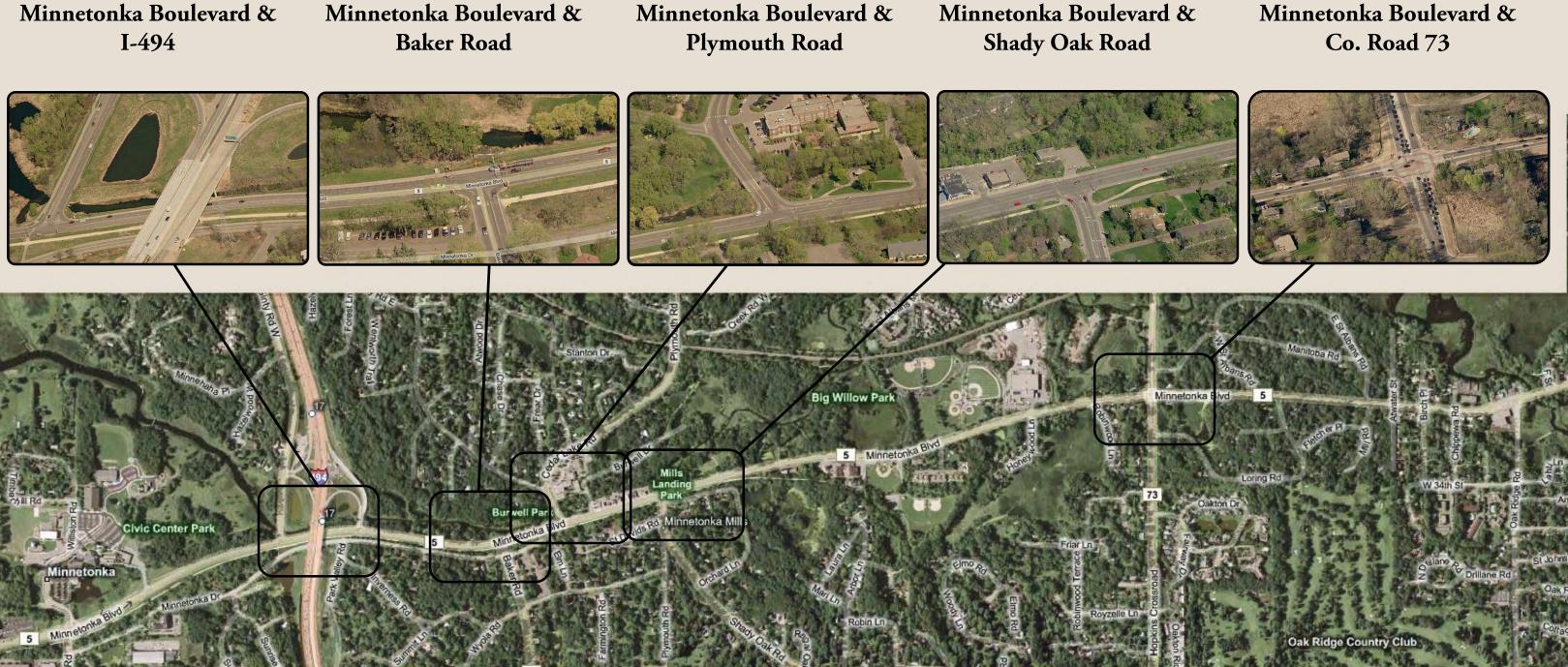
> 1. Emphasize the natural landscape by framing views and by installing new plantings within the road ROW and on adjacent institutional properties 2. Use formal arrangements of trees and lighting in commercial areas only 3. Use landscape as the main unifier along the corridor; allow other features to change between districts to reflect their unique identities 4. Develop a hierarchy of gateways, at highway interchanges, commercial districts and at pedestrian crossings, to reinforce regional & City identity 5. Identify opportunities to improve views of Minnehaha Creek by thinning out vegetation and to improve access for recreational users of the Creek and open space areas.

The prototype plans describe these recommendations in more detail at major intersections such as Plymouth Rd and Texas Ave.; at the Hwy 169 interchange and at neighborhood intersections such as at Hampshire Ave. Additionally, several important goals for a future Hwy 100 bridge crossing have been included.

Due to the limited scope of this study, several "areas of further study" have been identified that will require additional master planning thought, engineering effort, public input or agency review before the final form of ideas suggested in this report can be verified. For example, a major goal of the Design Plan is to encourage a continuous on-street bike route, consistent with both city policy and county standards. There may be obstacles to achieving this in some areas due to grading constraints or ROW width limitations. Potential solutions are suggested in this study, including the purchasing of additional ROW or a reduction in traffic lane dimensions. Ultimately, the preferred solution will be determined at the time of implementation for a given segment of the corridor, based on local factors and interests. Ultimately, the preferred solution will be determined at the time of implementation for a given segment of the corridor, based on local factors and interests.

Executive Summary:

1. Provide for a continuous on-street bike route 2. Enhance pedestrian crossings, especially at primary intersections 3. Create better connections to regional trails 4. Provide additional bike and transit support facilities



Minnetonka Boulevard &

Study Area - Minnetonka Boulev



Minnetonka Boulevard & Hwy. 169

Minnetonka Boulevard & Texas Avenue

Minnetonka Boulevard & Louisiana Avenue

Minnetonka Boulevard & Dakota Avenue

vard (Co. Road 5) Design Plan

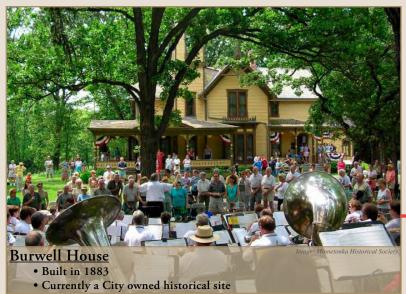
Minnetonka Boulevard & Hwy. 100



Lake

Background Data:

The Minnetonka Boulevard (County Road 5) corridor is rich in history, passing by or through many natural and cultural resources. Information regarding the historical background of the corridor and the adjacent Minnehaha Creek has been documented. Pre-existing plans for the development of parks, trails and creek access have also been catalogued and reviewed, as have projected land use maps and other city planning documents.





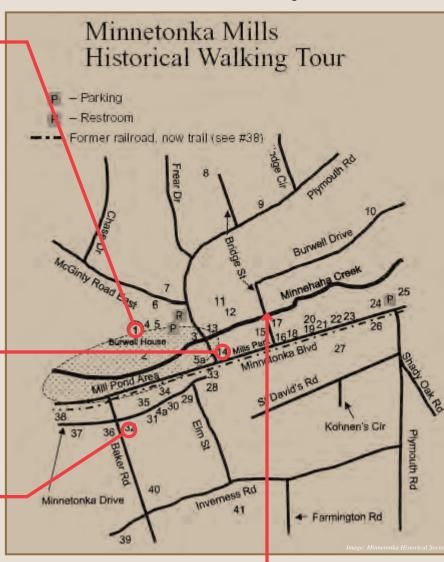
Minnetonka Mills • Saw Mill (1852-1860), Flour Mill (1869-1895) • Currently the location of a City owned park featuring a gazebo



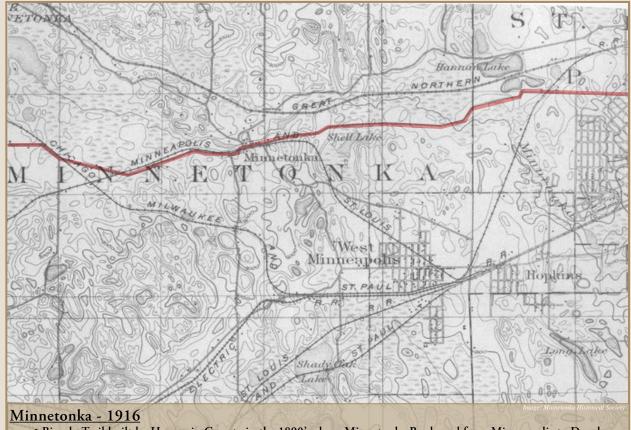
<u>Minnetonka Town Hall</u> • Built in 1906 • Sold to Minnetonka Community Church in 1970

Related Minnetonka History

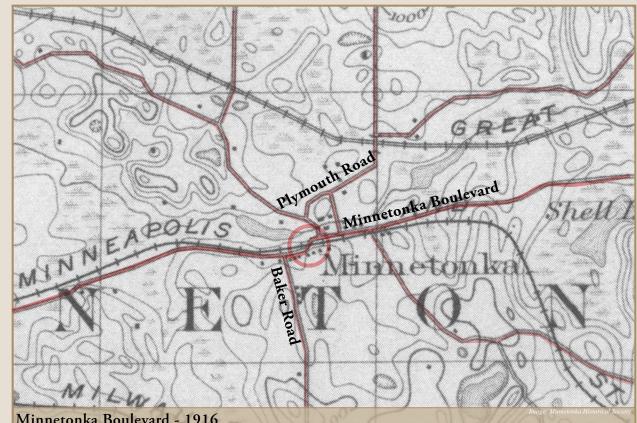
The most significant history along the Minnetonka portion of the Boulevard occurs at the Mills District, which was originally the site of a saw mill; later a flour mill. These two important economic resources in the early settled history of the area were both located on the Creek just east of Plymouth Rd. A railroad depot was also located at Plymouth Rd, south of the Creek and a rail spur served the flour mill, extending along the current Burwell Drive. A mill pond took up part of the Burwell House site, storing logs that were floated down from Lake Minnetonka. This area was also important to Native Americans as a crossing point on an ancient trail that extended from the Shakopee area to Lake Mille Lacs.







• Bicycle Trail built by Hennepin Co



Minnetonka Boulevard - 1916 • Boulevard diverts south of railline

Minnetonka Boulevard (Co. Road 5) Design Plan

• Bicycle Trail built by Hennepin County in the 1890's along Minnetonka Boulevard from Minneapolis to Deephaven.

• Boulevard diverts south of railline (currently TRPD trail) between Baker Road & Plymouth Road

















Minnetonka Park Mall - 2007

• In 1896, Minnetonka Boulevard was a narrow bicycle path.

• In July of 1913, Charles M. Loring requested permission to plant elm trees on Minnetonka Boulevard from Minneapolis to Lake Minnetonka.

• In 1913, the railroad bridge at Brunswick Avenue was built (rebuilt in 2008).

• Minnetonka Boulevard was paved in 1952.

•The bridge at Minnetonka Boulevard and Aquila was built in 1960, and rebuilt in 2007.

• In 2009, a campaign to restore Lilac Way (Hwy. 100) will begin by asking individuals & businesses to sponsor lilac shrubs to be planted throughout the corridor.

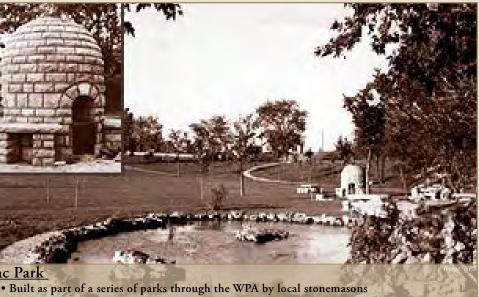




Remaining Beehive Fireplace - Lilac Park

Related St. Louis Park History

MINNETONKA BOULEVARD (CO. ROAD 5) Design Plan



• Unique stone "beehive" fireplaces were constructed for use by park-goers. - One remains intact today.



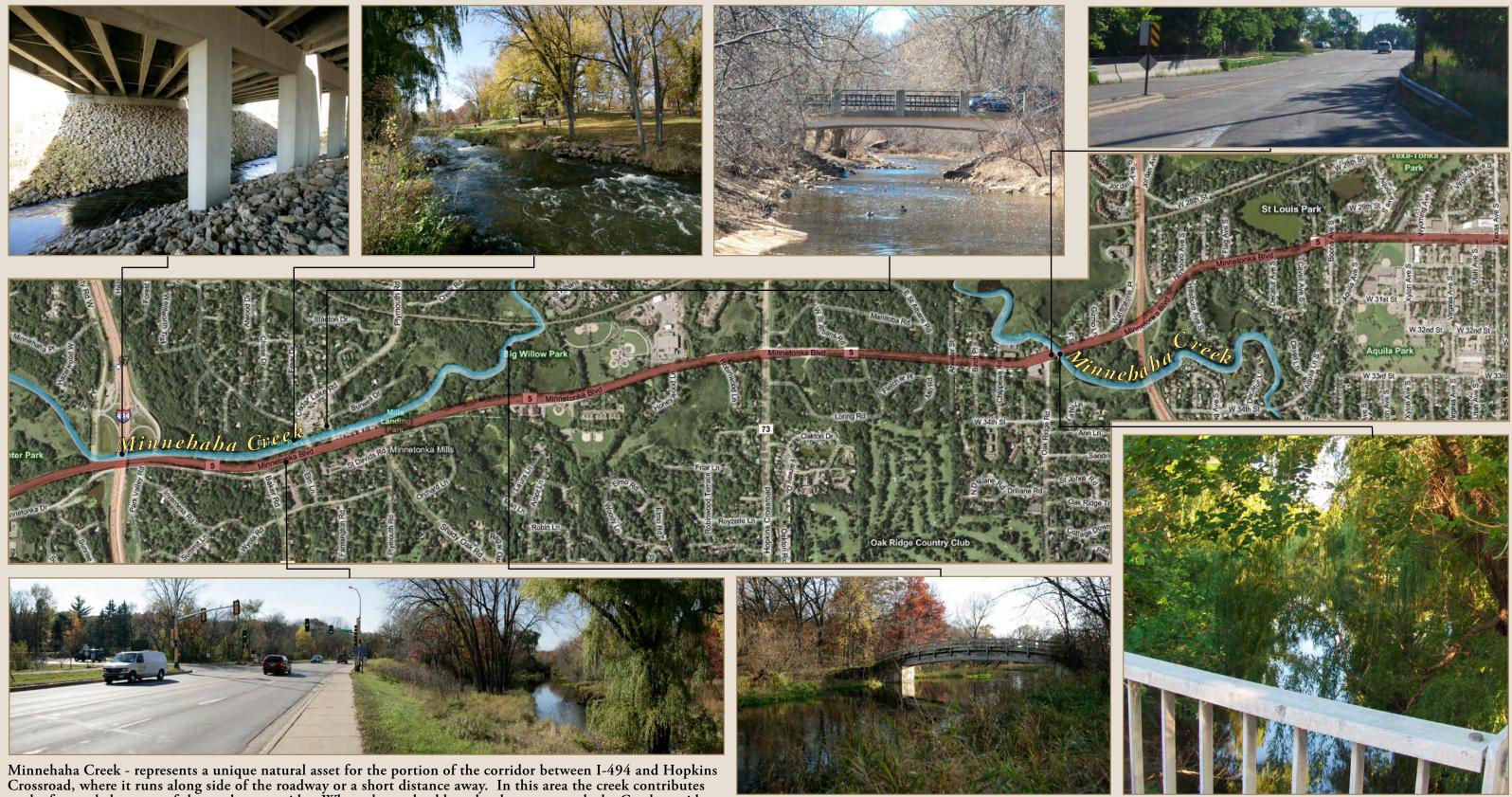
lighway 100 Roadside Parks

Lilac Park

• Structures fashioned from limestone cut along the Minnesota River • Due to highway expansion projects over the years, most structures have been removed. However, pieces of the stone have been retained by MNDOT.

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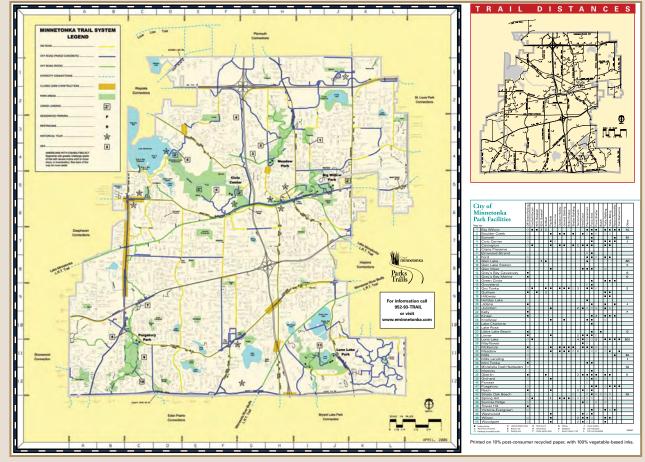
Minnehaha Creek - represents a unique natural asset for the portion of the corridor between I-494 and Hopkins Crossroad, where it runs along side of the roadway or a short distance away. In this area the creek contributes to the forested character of the roadway corridor. Where dense shrubbery has been removed, the Creek corridor greatly extends the travelers viewshed. The Creek presents opportunities for complementary recreational uses such as overlooks, trails and canoe landings that are positive for users of the Creek and users of the roadway. By giving consideration to the Creek as a visual and recreational asset, with special stopping points, view corridors, and recreational access, it will improve the character of the road and adjacent land uses.

Upper Minnehaha Creek Corridor MINNETONKA BOULEVARD (CO. ROAD 5) DESIGN PLAN



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Minnetonka



Saint Louis Park



Three Rivers Park District

Trail Plans

Minnetonka Boulevard (Co. Road 5) Design Plan



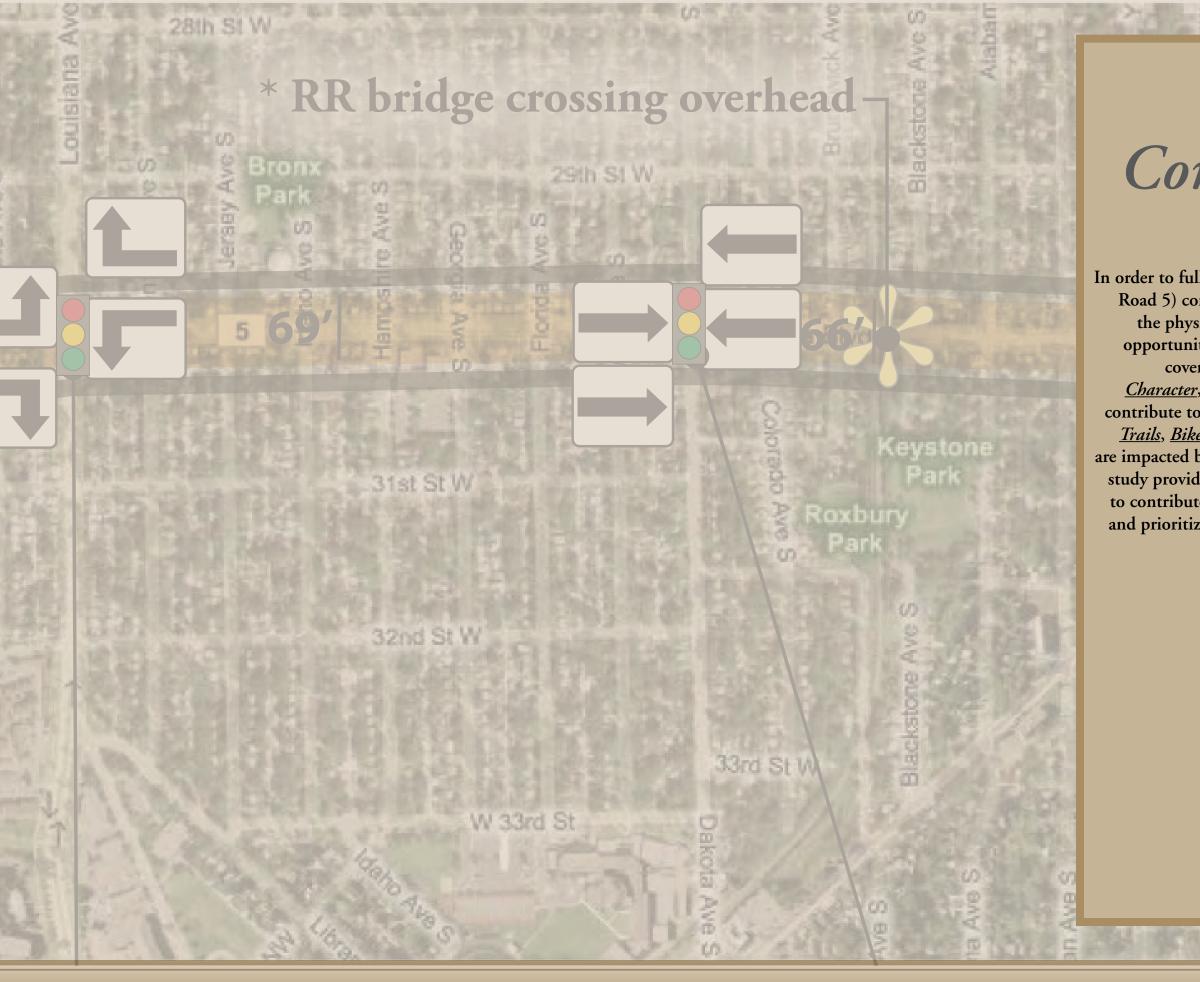
Minneapolis



Hennepin County

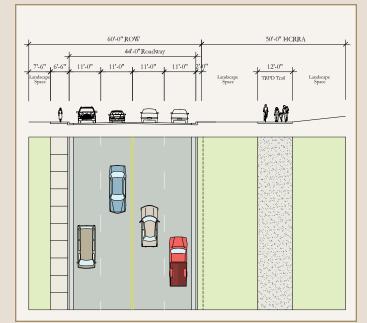




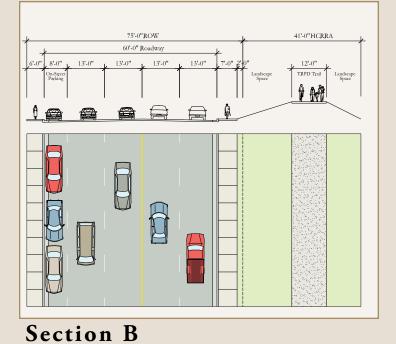


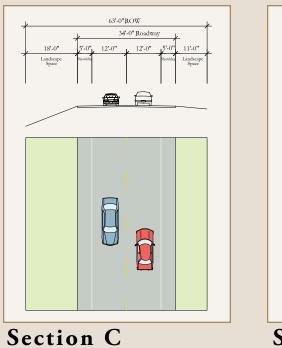
Corridor Analysis:

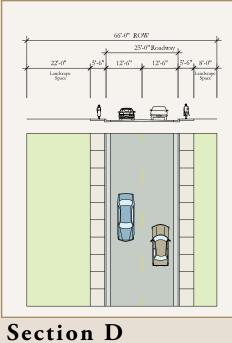
In order to fully understand the Minnetonka Boulevard (County Road 5) corridor, studies have been done to examine many of the physical, jurisdictional, environmental and experiential opportunities and constraints. Six specific studies are shown, covering <u>Roadway Conditions</u> (physical characteristics), <u>Character, Adjacent Land Uses</u> (complementary features that contribute to the overall corridor experience), <u>Local & Regional</u> <u>Trails, Bike Trail Crossings</u> (specific examination of how trails are impacted by the roadway), and <u>Transit</u>. When analyzed, each study provides specific opportunities. Local citizens were asked to contribute to the design process by assisting in the selection and prioritization of these opportunities. A summary of public input is included in a later chapter of this report.

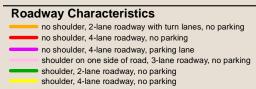


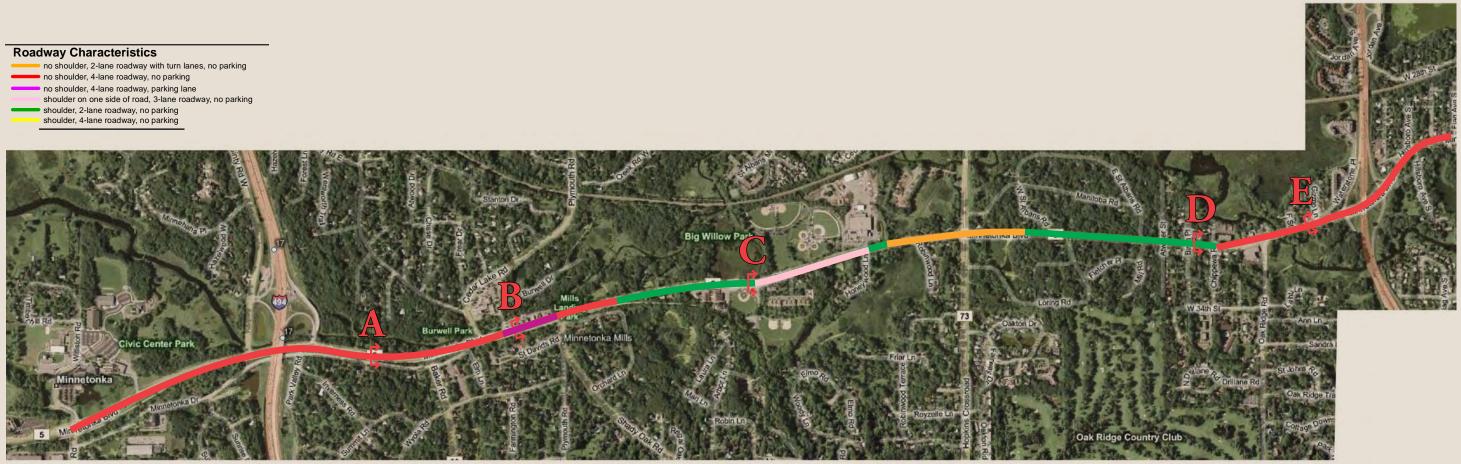






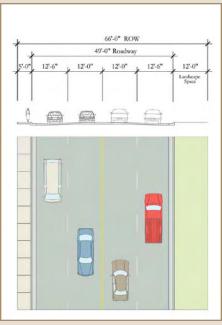






Sections - Existing Conditions

Minnetonka Boulevard (Co. Road 5) Design Plan

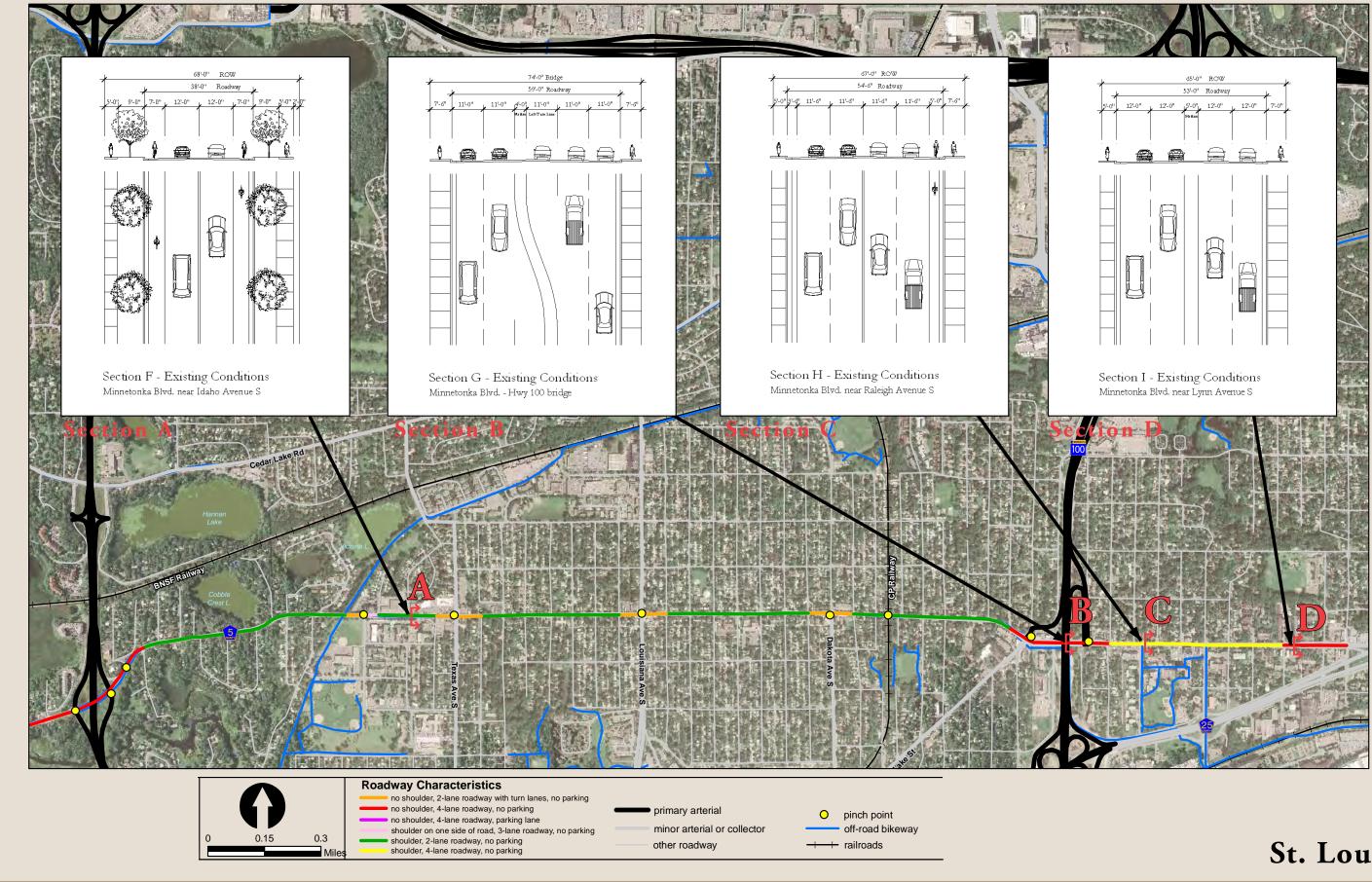


Section E

Minnetonka

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Sections - Existing Conditions

Minnetonka Boulevard (Co. Road 5) Design Plan

St. Louis Park



Traffic Summary:

INTRODUCTION:

MINNETONKA BOULEVARD IS A 2-4 LANE ROADWAY WITH A VARIETY OF TYPICAL DESIGN SECTIONS. BETWEEN I-494 AND SHADY OAK ROAD, MINNETONKA BLVD IS A 4-LANE, UNDIVIDED ROADWAY. BETWEEN SHADY OAK ROAD AND OAK RIDGE ROAD, MINNETONKA BOULEVARD NARROWS TO A 2-LANE CONFIGURATION (INCLUDING A SHORT 3-LANE SECTION NEAR BIG WILLOW PARK). MINNETONKA BOULEVARD IS A 4-LANE ROADWAY WITH TURN LANES BETWEEN OAK RIDGE ROAD AND TH-169. BETWEEN TH-169 AND LAKE STREET W, MINNETONKA BOULEVARD IS A 2-LANE ROADWAY WITH TURN LANES AT MAJOR INTERSECTIONS. EAST OF LAKE STREET W, MINNETONKA BOULEVARD IS A 4-LANE ROADWAY. SPEED LIMITS ON MINNETONKA BOULEVARD RANGE BETWEEN 30-40 MILES/ HOUR.

EXISTING TRAFFIC VOLUMES:

Year 2007 traffic volumes were obtained from MNDOT Traffic Volume Maps for Minnetonka Boulevard and the following intersecting roadways:

- Baker Road
- Plymouth Road
- Shady Oak Road
- HOPKINS CROSSROAD
- Oak Ridge Road

2005 TRAFFIC VOLUMES WERE OBTAINED FORM MNDOT TRAFFIC VOLUME MAPS FOR THE FOLLOWING INTERSECTING ROADWAYS:

- Texas Avenue South
- Louisiana Avenue South
- Dakota Avenue South
- West Lake Street
- Ottawa Avenue South

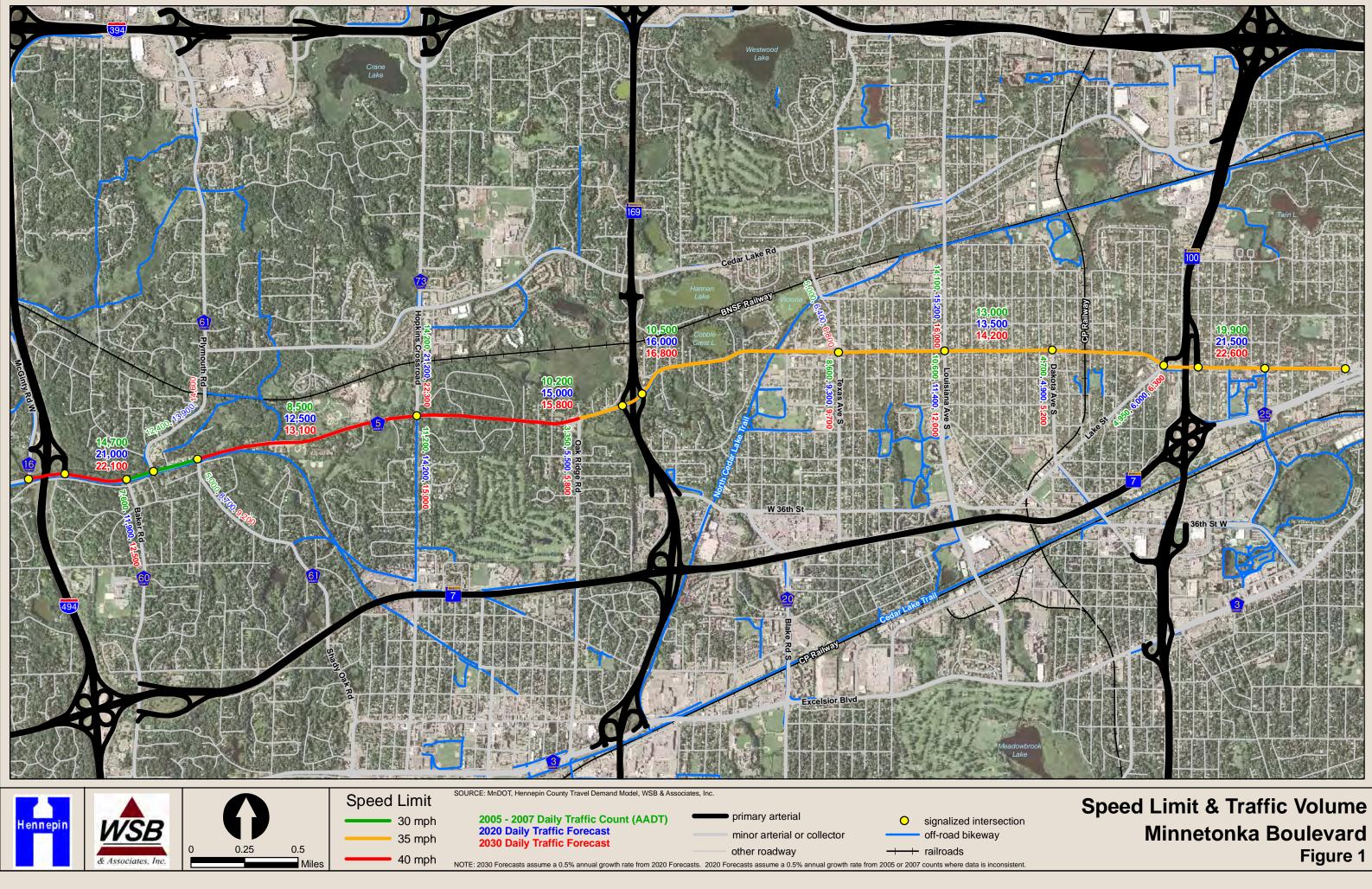
The Average Annual Daily Traffic (AADT) on Minnetonka Boulevard ranges from 8,500 to 19,900. The largest volume (19,900) is just east of TH-100 while the smallest (8,500) is between Shady Oak Road and Hopkins Crossroad. Traffic volumes on Minnetonka Boulevard tend to be larger near TH-100, TH-169, and I-494 and smaller on the sections of Minnetonka Boulevard further from the Principal Arterials. The 2005-2007 AADT volumes are displayed on Figure 1.

TRAFFIC FORECASTS:

The 2020 traffic forecasts were developed using the Hennepin County Travel Demand Model and were provided by Hennepin County. The model was used to develop system-wide forecasts for the study area. The model is calibrated to produce 2020 traffic projections using a capacity constrained roadway network and estimated 2020 socioeconomic data. The Hennepin County Travel Demand Model was not modified from its base form for this study and retains the roadway network, socioeconomic data and Transportation Analysis Zones (TAZs) from the base model.

On three roadway segments, the Hennepin County model projections were less than the most recent (2005 or 2007) MnDOT traffic counts. These three segments were Texas Avenue S (south of Minnetonka Boulevard) and Louisiana Avenue S (both north and south of Minnetonka Boulevard). In these three locations, an annual 0.5 percent growth factor was applied to the 2005 traffic counts to arrive at reasonable 2020 forecasts. 0.5% was assumed to be a reasonable growth factor based on the growth shown in the Hennepin County model throughout the entire study area between the 1995 projections and the 2010 projections. The 2020 daily traffic forecasts are displayed on **Figure 1**.

The 2030 forecasts were produced by applying a 0.5 percent annual growth factor to all 2020 forecasts. Because the land surrounding Minnetonka Boulevard and the intersecting streets is largely developed, relatively little traffic growth is anticipated throughout the upcoming years. The 2030 daily traffic forecasts are displayed on **Figure 1**.



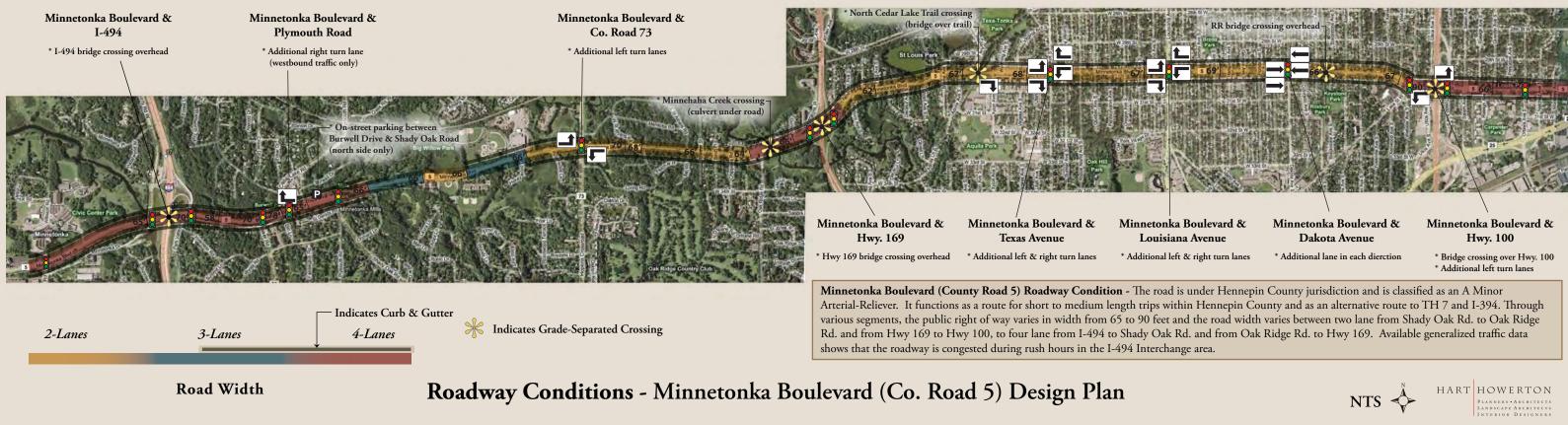
Minnetonka Boulevard Figure 1

Minnetonka Boulevard & Co. Road 73 I-494 **Baker Road Plymouth Road** Shady Oak Road

> Minnetonka Boulevard & Hwy. 169

Minnetonka Boulevard & **Texas Avenue**

Study Area - Minnetonka Boulevard (Co. Road 5) Design Plan



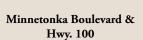
Corridor Analysis

Minnetonka Boulevard (Co. Road 5) Design Plan



Minnetonka Boulevard & Louisiana Avenue

Minnetonka Boulevard & **Dakota** Avenue





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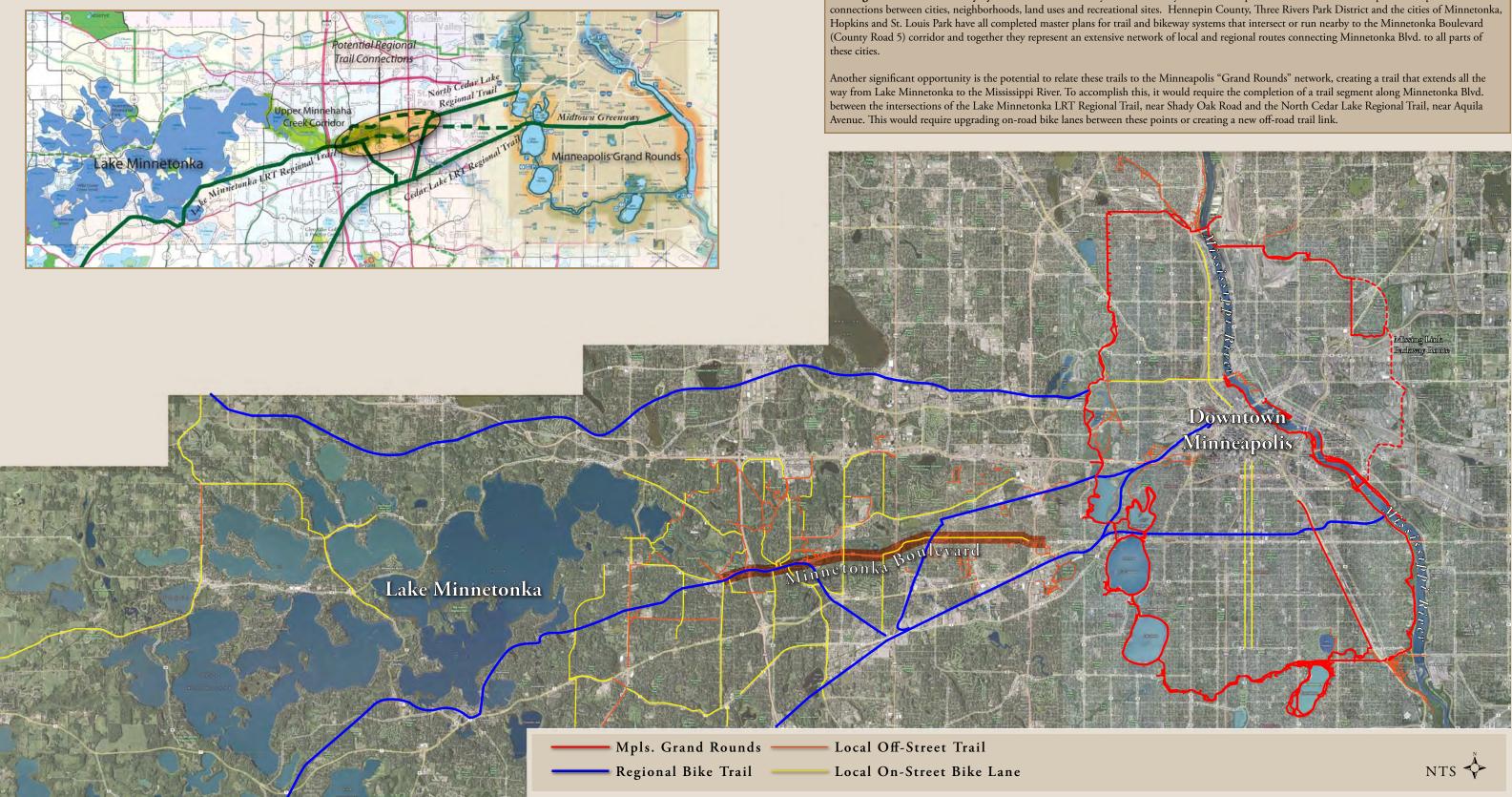
Adjacent Land Uses - Minnetonka Boulevard (Co. Road 5) Design Plan

Corridor Analysis

Minnetonka Boulevard (Co. Road 5) Design Plan

Minnetonka Boulevard (County Road 5) Roadway Character - The character of the road varies greatly, from rural sections, having no curbs or sidewalks, near





Local & Regional Trails

Minnetonka Boulevard (Co. Road 5) Design Plan

The Regional Trail and Bikeway System - Trails and bikeways are community resources that provide recreational and transportation options and



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Grade-Separated Crossing (Tunnel)

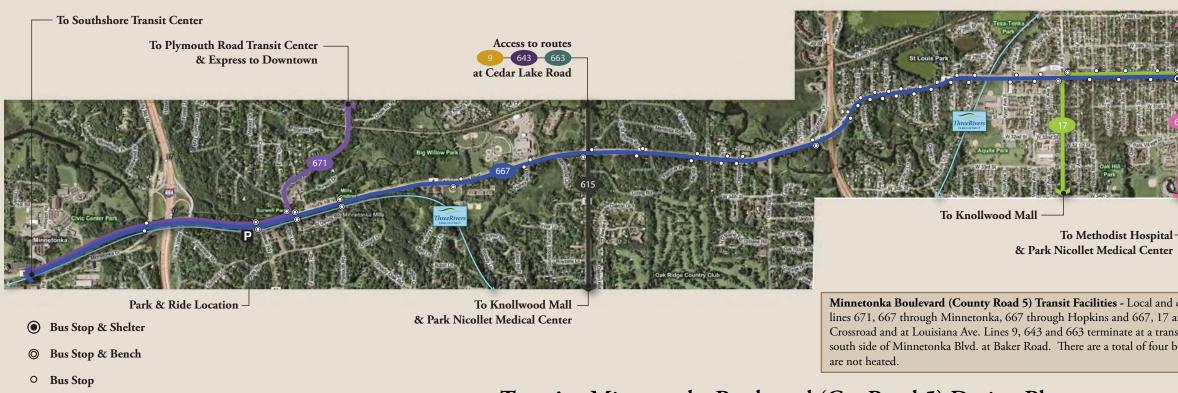
Regional Trail

Bike & Trail Conditions - Minnetonka Boulevard (Co. Road 5) Design Plan

To Louisiana Transit Center

-Existing striped & signalized

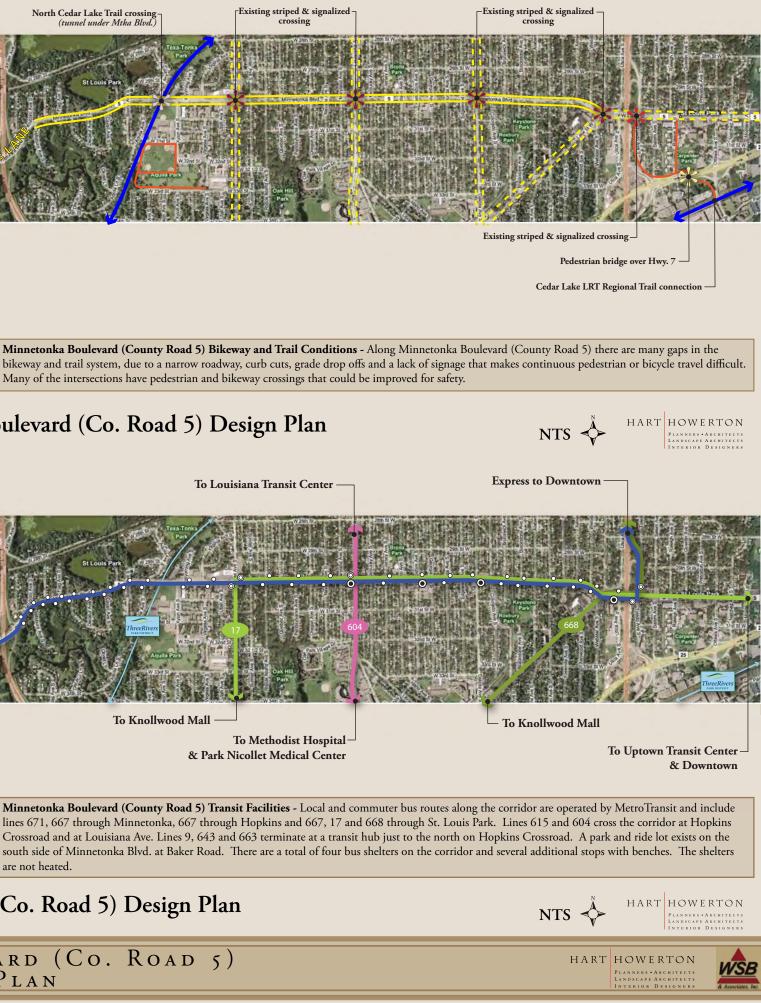
North Cedar Lake Trail crossing



Transit - Minnetonka Boulevard (Co. Road 5) Design Plan

Corridor Analysis

Minnetonka Boulevard (Co. Road 5) Design Plan



Analysis Summary:

• The corridor has a strong landscape character defined by the existing tree canopy and adjacent creek and wetlands. This distinguishes it from other east/west roadways such as Hwy 7 and I-394.

• The road currently varies from 2 to 5 lanes and road capacity is generally adequate for the projected traffic, except at I-494, which may require left turn lanes in the future.

• The road passes through a variety of land uses with a character that changes between rural, forested, suburban and urban.

• There are several main roads intersecting the corridor, with important neighborhood commercial districts. The commercial districts have parking lots and facades facing the Boulevard that could be updated.

• The corridor passes by numerous different neighborhoods and business districts that could be identified with unique signs, banners and gateways.

• Highway interchanges at I-494, Hwy 169 and Hwy 100 interrupt the continuity of the corridor and create conditions which will need special attention. They also offer unique opportunities for landscaping and gateways. • Where Minnehaha Creek meets Minnetonka Blvd., it provides opportunities for recreational access such as overlooks, canoe landings, trailheads and impressive vistas from the road.

• There are opportunities to improve and expand regional and local trail and bikeway connections within the corridor, which are presently inconsistent and often in conflict with autos. Pedestrian crossings at major intersections are not always safe.

• THERE ARE SEVERAL BUS TRANSIT LINES THAT RUN WITHIN THE CORRIDOR, BUT FACILITIES FOR PARKING AND WAITING ARE LIMITED.

• The corridor could be developed as a scenic drive, becoming a recreational destination linking parks, open spaces and civic facilities, as far away as Lake Minnetonka and the Minneapolis Chain of Lakes.

• The corridor has an interesting history that could be presented through various signs, fixtures and artworks.





Many opportunities for improving the Minnetonka Boulevard (County Road 5) corridor can be imagined, both functionally and experientially. The corridor already has many distinct natural and cultural features to draw from, including the Minnehaha Creek, the historic Minnetonka Mills District, and a mature tree canopy throughout. Recognizing this, there are opportunities to build upon these features and provide additional amenities that support the various functions of the corridor, including autos, transit, commuter and recreational bikers, and pedestrians. Such opportunities include, Pedestrian Safety features, Bicycle Support Facilities, improved Streetscape Design, Gateway Design, Interpretive Features, Improved Creek Access & Water Quality Improvements. Under the theme of "Link to the Lakes", Minnetonka Blvd. could someday become a significant recreational connection between Lake Minnetonka and the Minneapolis Chain of Lakes.

Luce Line Regional Trail Minnetonka Boulevard

"LINK TO THE LAKES"

A comprehensive vision for a multi-modal corridor serving recreational, local and commute travelers, from Lake Minnetonka to the Chain of Lakes.

Lake Minnetonka

LRT Regional Trail

* Promotes the Concept of "Complete Streets" -Integrating Pedestrians, Bicycles, Autos & Transit * Creates Links in Local & Regional Trail Systems * Provides Greater Access to Minnehaha Creek * Expands Local Transit Opportunities * Promotes & Enhances the Unique Natural Landscape

dar Lake LRT Regional Trail

Multi-Modal Scenic Corridor Concept



A "Complete Street" accommodates all users of the roadway corridor and promotes safe and convenient transportation options and access for all people.

• Offers a full range of travel choices

• Connects to a network that offers choices

• Is fully accessible to all: kids, seniors and people with disabilities

• Supports & contributes to life in pleasant, convenient neighborhoods

• Walking & bicycling help prevent obesity, diabetes, high blood pressure & colon cancer.

• Reduces traffic volume

• Reduces environmental impact







*2000 FHWA Guidance:

"Bicycling and walking facilities will be incorporated into all transportation projects unless exceptional circumstances exist."

Complete Streets

Minnetonka Boulevard (Co. Road 5) Design Plan

• 52% of people want to bike more than they do now.

-America Bikes Poll

• 55% of people would rather drive less and walk more

-STPP Poll

• About 1/3 of all Americans do not drive

> -21% of Americans over 65 -All children under 16 -Many low income Americans cannot afford automobiles

Complete streets are roadways designed and operated to enable safe, attractive, and comfortable access and travel for all users. Pedestrians, bicyclists, motorists and public transport users of all ages and abilities are able to safely and comfortably move along and across a complete street. Complete Streets also create a sense of place and improve social interaction, while generally improving property adjacent land values.

For more information see: www.completestreets.org



PEDESTRIAN SAFETY

Potential Tools for Minnetonka Boulevard:

Pedestrian Refuge Island

- Provides safer crossings for children, seniors & people with disabilities
- Helps to reduce speed of vehicles

Reduced Curb Radii

There are a number of strategies

that can be used to improve the

safety of pedestrians and bicyclists

as well as promote a more pleasant

environment for adjacent land

owners. Some of these include:

- Reduces speed at which cars turn corners
- Decreases distance for pedestrians to cross intersections

Alternative Paving Treatments at Crosswalks

• Provides visual cue to drivers

Signalized Crosswalk

• Provides added visibility and promotes pedestrian safety

<u>Crosswalk Flags</u>

• Provides greater visibility of crossing pedestrians

Countdown Clocks

• Greatly reduces auto & pedestrian collisions

Speed Detection Sign

• Advisory warning for motorists to control speed

Accessible Pedestrian Signal (APS)

- Audible indicator for pedestrian crossing
- Provides increased accessibility for the blind

Potential Tools for Neighborhood Cross-Streets:

Reduced Curb Radii

Curb Bumpout

- Protects parked cars

Curb Extensions

• Potential for landscaping

Alternate Paving Treatments at Crosswalks

• Provides visual cue to drivers

Signalized Crosswalk

Crosswalk Flags

Countdown Clocks

• Reduces speed at which cars turn corners • Decreases distance for pedestrians to cross intersections

• Decreases intersection crossing distance for pedestrians • Potential for landscaping

• Decreases intersections crossing distance for pedestrians

• Provides added visibility and promotes pedestrian safety

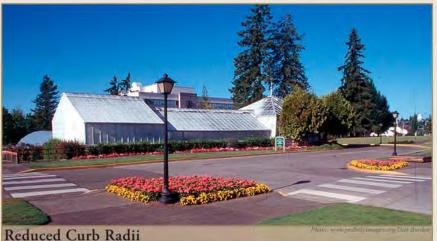
• Provides greater visibility of crossing pedestrians

• Greatly reduces auto & pedestrian collisions



Pedestrian Refuge Island • Provides safer crossings for children, seniors & people with disabilities • Helps to reduce speed of vehicles





• Reduces speed at which cars turn corners • Decreases distance for pedestrians to cross intersections



Curb Extensions • Decreases intersections crossing distance for pedestrians • Potential for landscaping



Curb Bumpout • Decreases intersections crossing distance for pedestrians • Potential for landscaping • Protects parked cars





Crosswalk Flags • Provides greater visibility of crossing pedestrians



crossing



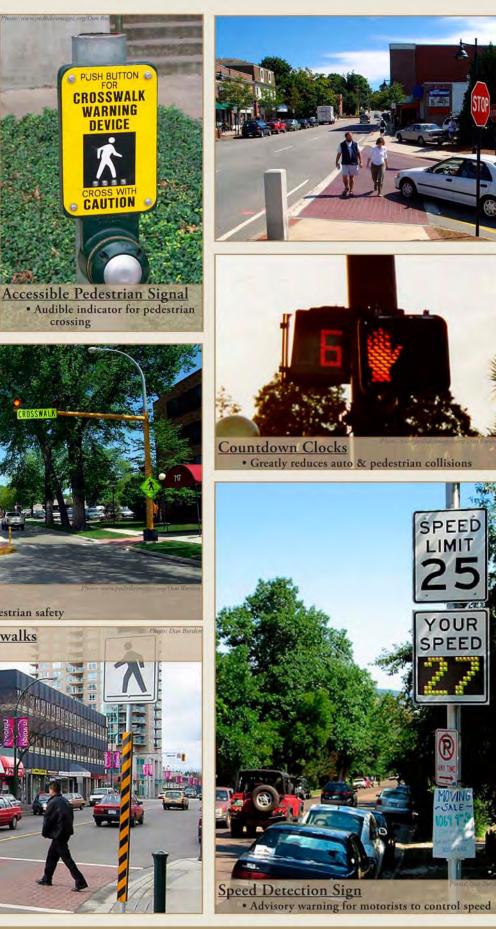
Signalized Crosswalk · Provides added visibility and promotes pedestrian safety

Alternate Paving Treatments at Crosswalks • Provides visual cue to drivers



MINNETONKA BOULEVARD (CO. ROAD 5) Design Plan

Pedestrian Safety



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WSB

BIKE SUPPORT FACILITIES

Providing adequate bicycle facilities promotes bicycle commuting as well as increased recreational use. When effectively partnered with public transit, the bicycle offers a greater diversity of transportation options.

"The installation of secure bicycle parking at transit stops, combined with targeted bicycle facility investments...can be expected to increase suburban transit use significantly in many communities."

> National Walking & Biking Study FHWA (1992)

Some specific examples of bike support facilities include:

Bicycle Repair / Retail Shop

- Repair & Maintenance Services
- Bicycle sales
- Parts & gear

Vertical Storage Racks

• Provides increased storage capacity in small areas

Bike Shelter

- Provides protection from the elements
- May be accompanied by kiosks, maps, signage, advertising, etc.

Custom Bike Racks

• Add to street interest & complement streetscape

Bike Lockers

Bike-Share

- & kiosks
- Bicycles can be checked out and returned to any kiosk
- throughout the area, but are required to be returned within 24 hours of checkout
- attendant

Bike-Transit Center

- Provide secure parking with on-duty attendant.

- Incorporates public art and state-of-the-art technology

• Provided on a rental basis • Available at many Park & Ride and downtown locations

• Partnerships with health care companies to provide bicycles

- Bicycle use is free, with credit card deposit
- Kiosks are electronic (some solar-powered) and require no

- Bicycle related retail, rental, repair, and share/loan programs • Bicycling and transit information center
- Potential for changing room and/or shower facilities



Bicycle Repair / Retail Shop • Repair & Maintenance Services • Bicycle sales • Parts & gear







• Provides increased storage capacity in small areas

Bike-Share

- Partnerships with health care companies to provide bicycles & kiosks
 Bicycle use is free, with credit card deposit
- Bicycles can be checked out and returned to any kiosk throughout the area, but are required to be returned within 24 hours of checkout
 Kiosks are electronic (some solar-powered) and require no attendant
- Nosks are electronic (some solar-powered) and require no attendant



Bike-Transit Center







<text>

Bicycle Support Facilities

Minnetonka Boulevard (Co. Road 5) Design Plan



Bike Lockers • Provided on a rental basis • Available at many Park & Ride and downtown locations



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LANDSCAPE TREATMENTS

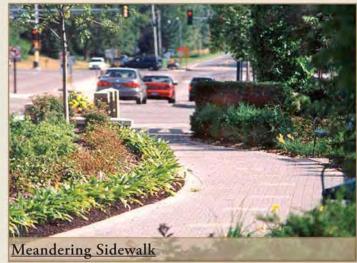
There are many ways to enhance the visual quality of the Minnetonka Boulevard (County Road 5) corridor, including streetscape treatments, interpretive features and gateways. Gateways occur at major road crossings where there are changes in land use, neighborhood boundaries or city boundaries. Gateways are important as symbolic points of reference for those who identify with the surrounding area. The study corridor includes City gateways at I-494, Hopkins Crossroads, Hwy 169 and Hwy 100. Additionally, the corridor provides many opportunities to recognize adjacent neighborhoods and commercial districts through signs, lighting, tree planting, decorative fencing and other streetscape design motifs. There is also opportunity for the incorporation of artistic and cultural interpretive features throughout the corridor.



Streetscape Design Ideas

MINNETONKA BOULEVARD (CO. ROAD 5) Design Plan





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Gateway Design Ideas

MINNETONKA BOULEVARD (CO. ROAD 5) Design Plan



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Historical / Cultural





Sculptural / Artistic

There is an opportunity to incorporate historical and cultural as well as sculptural and artistic features into the corridor. There are locations along the corridor, such as the Burwell House in the Minnetonka Mills District, that serve as a historical and cultural node. Artifacts that relate to the milling history could be placed at key locations to promote the history and culture of the area. There may also be an opportunity to reuse some of the limestone pieces dismantled from the benches and picnic tables of Lilac Park in St. Louis Park. Other opportunities exist to promote landscape art throughout the corridor through the use of natural materials or sculptures that imitate natural forms and functions.

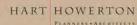
In a further attempt to provide a "Link to the Lakes", a rubber-wheeled trolley system could be introduced along Minnetonka Boulevard, like the one that is operated seasonally by the Chamber of Comerce in Wayzata. This would recreate the connection that once existed between Minneapolis and Lake Minnetonka through the streetcar system of the early 1900's.



Interpretive Features

MINNETONKA BOULEVARD (CO. ROAD 5) Design Plan

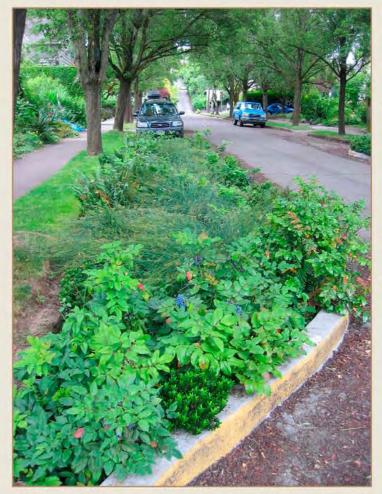






WATER RESOURCE IMPROVEMENTS

In a sense, every street is a stream. The stormwater run-off from our streets ultimately ends up in our lakes and rivers. We should be aware of this and make efforts to treat stormwater at its source. Many techniques exist for treating stormwater that will ultimately improve the water quality of our lakes and streams, reduce run-off and recharge aquifers. This is especially important on Minnetonka Boulevard as Minnehaha Creek runs directly adjacent to it for a large portion of the corridor. Improving the water quality of Minnehaha Creek will help to promote the further utilization of the Creek for recreational activities, including canoeing and wildlife viewing.



Envision Minnetonka Blvd. as a "Green Street"

In addition to the actions being undertaken by the Minnehaha Creek Watershed District and Cities to improve stormwater treatment facilities, further water quality can be made by promoting and/or implementing the following on Minnetonka Boulevard.

- Streambank restoration in appropriate areas
- Stormwater management techniques and water quality improvement practices
 - Raingardens
 - Bio-swales (along roads or in curb bump-outs)
 - Filter strips
 - Pervious pavers
 - Green roofs on adjacent buildings

• Increased awareness of water quality impacts to the Creek and beyond:

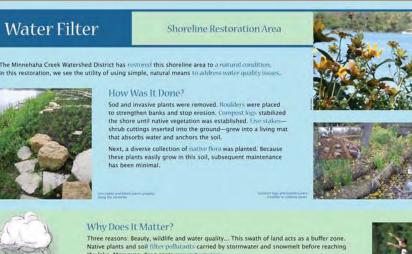
- Informational kiosks at key points
 Emblems on storm sewer inlets (No Dumping)
 Custom man hole covers, well heads, etc.
- Signage at outfalls





Image from the Metropolitan Design Center Image Banl © Regents of the University of Minnesota. All rights reso

6 m Informational Sign



array of wildflowers also provides habitat for birds, butterflies and othe











Minnetonka Boulevard (Co. Road 5) Design Plan

Water Quality Improvements







HART HOWERTON FLANNERS + ARCHITECT Landscape Architect Interior Designer







There are support facilities for creek users throughout the City of Minnetonka, where the Creek runs relatively parallel with Minnetonka Boulevard. These includes canoe launches, landings, overlooks and parking facilities. These facilities also extend beyond the border of Minnetonka, throughout the length of the entire creek corridor.

The Minnehaha Creek Watershed District has developed a Canoe Route Map, promoting the utilization of the Creek. The Three Rivers Park District also promotes the use of the Creek through an annual canoe rental and shuttle program between Headwaters Park and County Road 73 (Hopkins Crossroad) during the spring.

















Creek Utilization Opportunities

MINNETONKA BOULEVARD (CO. ROAD 5) Design Plan









There is an opportunity to further support the use of the Creek through :

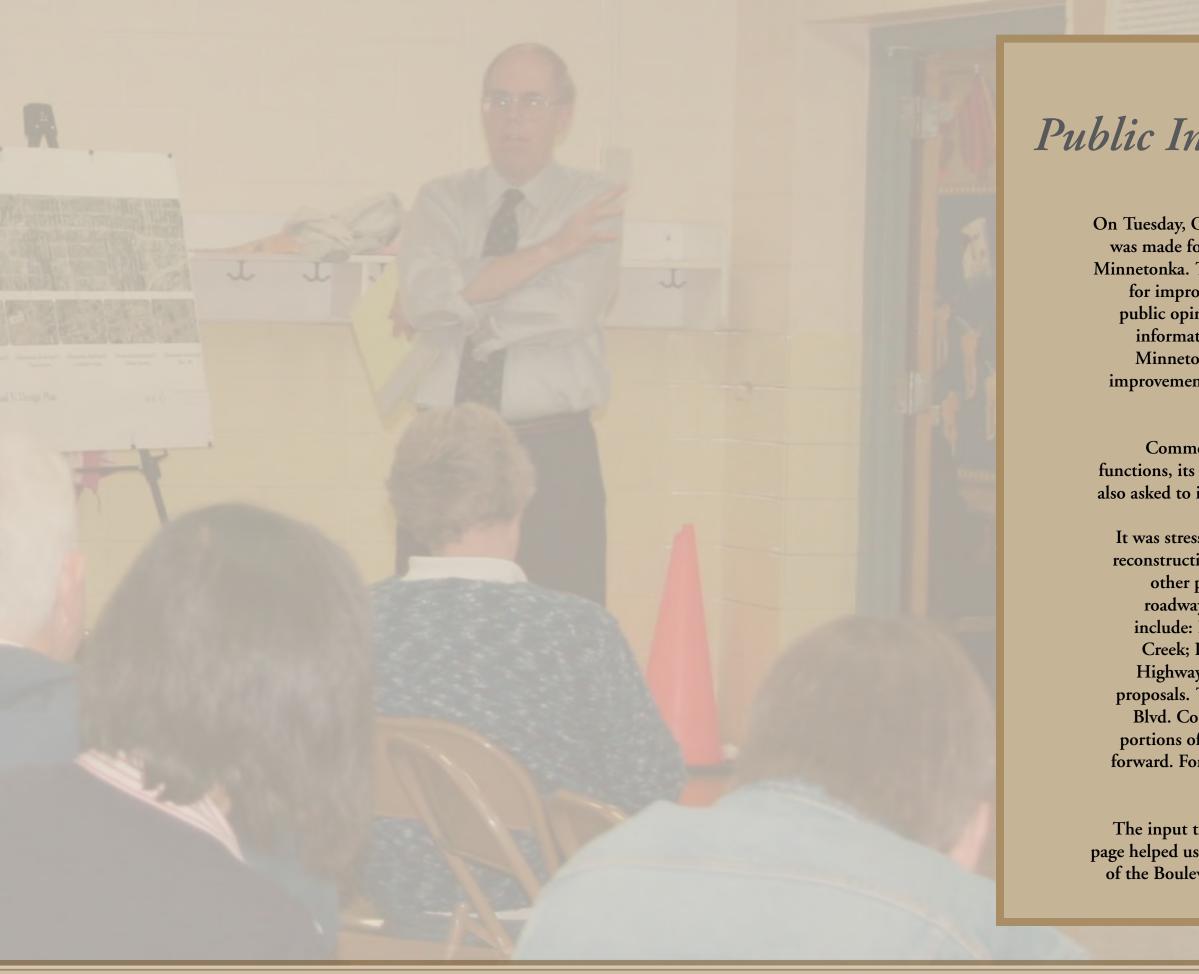
- The enhancement of current facilities with

 additional trailheads
 landscape improvements
 added storage facilities
 additional parking
 added amenities (benches, drinking fountains, restrooms, trash bins, etc.)
- Creek-view overlook platforms
- Habitat restoration promote wildlife and wildlife viewing opportunities
 Increased visibility of the Creek by creating view corridors and adding signage
- Creek recognition features at crossing points



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Public Input & Open House:

On Tuesday, October 21, an open house and public presentation was made for the communities of St. Louis Park, Hopkins and Minnetonka. The intent of this open house was to propose ideas for improving the Minnetonka Blvd. corridor and gathering public opinion. Included in the presentation was background information and analysis about the current environment of Minnetonka Blvd. A number of opportunities for potential improvements that could be made along the corridor were also presented.

Comments were gathered on the subjects of how the road functions, its appearance and how people use it. The public was also asked to identify which potential improvements they would give the highest (or lowest) priority to. It was stressed that while there are currently no plans for road reconstruction on Minnetonka Boulevard, there are numerous other projects that are moving forward on properties and roadways that lie adjacent to or intersect it. Some of these include: Plans to improve recreational access to Minnehaha Creek; Plans to improve bikeways and trails; the MnDOT Highway 100 interchange project and private development proposals. These projects will have an impact on Minnetonka Blvd. Conversely, there may be opportunities to implement portions of this plan as these related development projects go forward. For this reason, a comprehensive look at Minnetonka Blvd. is timely.

The input that was received and summarized on the following page helped us gain an understanding of the important functions of the Boulevard and how it could best be improved to support the wide variety of uses and adjacent properties. Two separate meetings were held in tandem. The first meeting was targeted at St. Louis Park residents, the second accommodated Minnetonka and Hopkins residents. Open house notices were mailed out to residents within each community and special interest groups such as bicycle clubs were also informed.

Turnout was good, with roughly 30 people attending each session. All attendees were asked to fill out a survey, ranking their priorities for the corridor. The survey and project exhibits were also posted on the internet in an effort to reach citizens who could not attend the presentation. The top priorities were similar for residents of each community with slight differences in the ordering. A complete listing of priorities for each community can be found in the appendix.

The cumulative ranking of the top priorities are as follows:

- 1. Pedestrian Safety Improvements
- 2. A Continuous East/West Bike Lane
- 3. A Multi-Modal Scenic Corridor
- 4. Additional Tree Planting & Landscaping

Top 4 Priorities

- **1. Pedestrian Safety Improvements**
- 2. Continuous East/West Bike Lane
- 3. Multi-Modal Scenic Corridor
- 4. Additional Tree Planting/Landscaping

Minnetonka Boulevard (County Road 5) **OPPORTUNITY RATING FORM**

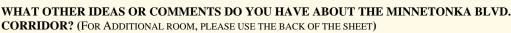
WHAT PRIORITY WOULD YOU GIVE THE FOLLOWING POTENTIAL **IMPROVEMENTS?** (1=HIGHEST, 12=LOWEST)

PRIORITY RATING (1-12)

- 1. MULTI-MODAL SCENIC CORRIDOR
- 2. CONTINUOUS EAST/WEST BIKE LANE (ON-ROAD)
- 3. COMMUTER BIKE SUPPORT FACILITIES
- 4. RECREATIONAL (OFF-ROAD) MULTI-USE TRAILS
- 5. PEDESTRIAN SAFETY IMPROVEMENTS
- 6. TRAFFIC FLOW IMPROVEMENTS
- 7. IMPROVED TRANSIT FACILITIES
- 8. CITY AND COMMUNITY GATEWAY IDENTIFICATION
- 9. COMMERCIAL PROPERTY UPGRADES
- 10. ADDITIONAL TREE PLANTING/LANDSCAPING
- 11. IMPROVED CREEK ACCESS & VIEWING OPPORTUNITIES
- **12. CORRIDOR HISTORY INTERPRETIVE FEATURES/ARTWORKS**

PLEASE ANSWER THE FOLLOWING OUESTIONS:

I LIVE IN (C	CIRCLE):	St. Louis Park	Hopkins	Minnetonka	Other						
I CURRENTLY USE MINNETONKA BLVD FOR (CIRCLE ALL THAT APPLY):											
Commuting-	Auto Comn	nuting-Transit	Commuting-	Biking	Local Auto Trips						
Sidewalks	Access To Re	creation Acc	ess to Creek	Other	(Please Specify)						
DO YOU OV	VN OR RENT	PROPERTY ON N	MINNETONKA	BLVD?							
Own Home	Own Comme	rcial Property	Rent Home/A	pt Lease	Commercial						
WHAT OTH	ER IDEAS O	R COMMENTS D	O YOU HAVE A	BOUT THE M	IINNETONKA BL						









Open House Survey Results





It is beyond the scope of this study to propose a detailed and engineered layout for the entire length of the study area, or to resolve all of the potential conflicts between stakeholders, property owners and agencies who have an interest in the roadway. Rather, the intent is to develop a set of general principles and a range of ideas that would address the goal of the County and Cities to describe a street that considers multiple modes of transportation and various reasons for traveling on it, from commuting to recreation to local shopping. Based on a positive response received at the two public meetings, an overall theme of "Link to the Lakes" should be considered, which ultimately could extend from Lake Minnetonka to the Minneapolis Grand Rounds.

To provide a framework for this vision, the following Design Plan recommendations are presented. First, in diagrammatic form, are two plans that show how the recommendations would be applied over the entire study area. These are followed by several prototype plans that describe how the design features would be planned out in more detail, at some of the key intersections along the corridor. Some assumptions about the relative cost of various proposed improvements are included at the end of the chapter.

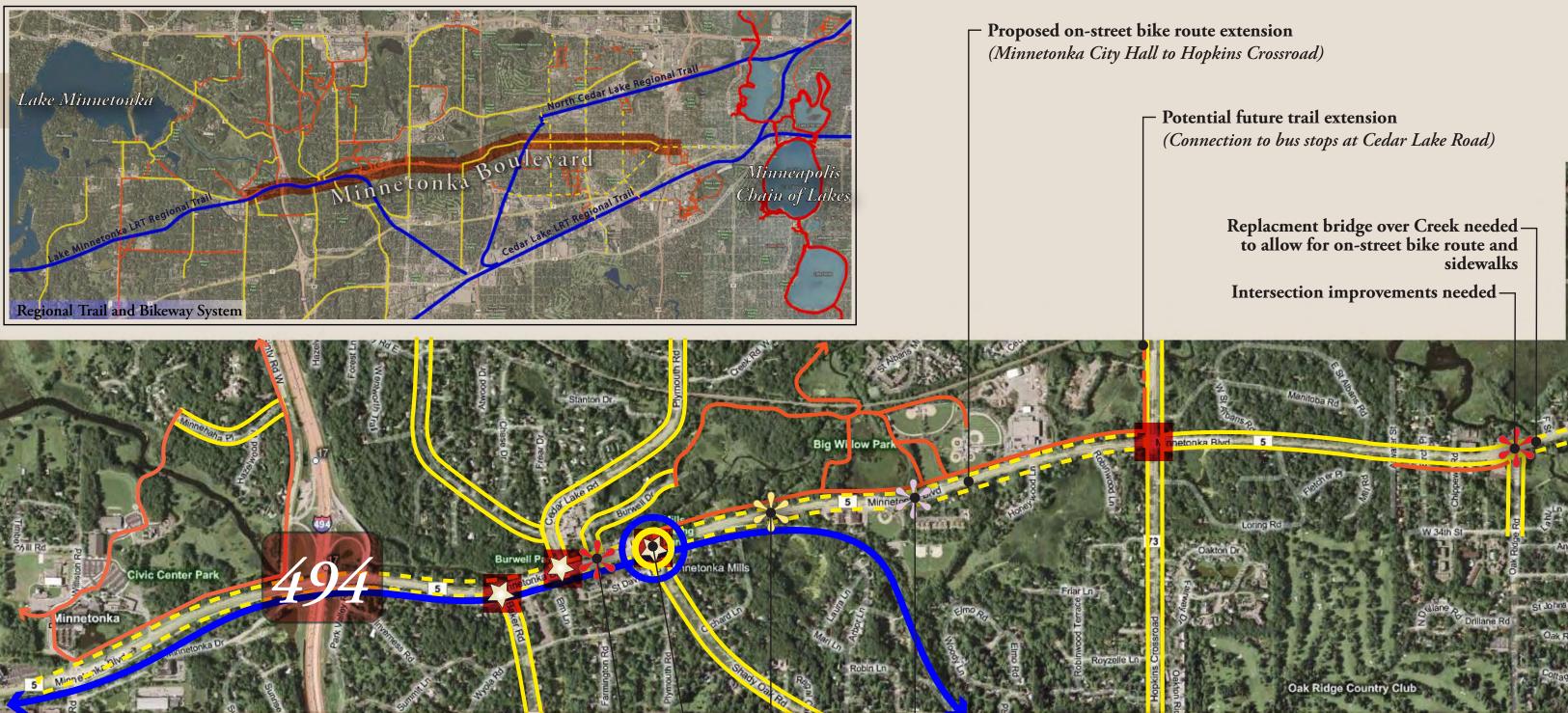
Due to the limited scope of this study, several "areas of further study" have been identified that will require additional master Of the two diagrammatic plans that show the entire study area, planning thought, engineering effort, public input or agency the first is entitled "Bike and Trail Improvement Opportunities" review before the final form of ideas suggested in this report can and describes these four general design principles: be verified. For example, a major goal of the Design Plan is to encourage a continuous on-street bike route, consistent with 1. Provide for a continuous on-street bike route both city policy and county standards. There may be obstacles 2. Enhance pedestrian crossings, esp. at primary to achieving this in some areas due to grading constraints or intersections ROW width limitations. Potential solutions are suggested in this study, including the purchasing of additional ROW or a 3. Create better connections to regional trails reduction in traffic lane dimensions. Ultimately, the preferred 4. Provide additional bike and transit support facilities solution will be determined at the time of implementation for a given segment of the corridor, based on local factors and The second diagrammatic plan is entitled "Landscape and interests.

Streetscape Opportunities" and it describes these five general design principles:

Design Plan:

1. Emphasize the natural landscape by framing views and by installing new plantings within the road ROW and on adjacent institutional properties 2. Use formal arrangements of trees and lighting in commercial areas only 3. Use landscape as the main unifier along the corridor; allow other features to change between districts to reflect their unique identities 4. Develop a hierarchy of gateways, at highway interchanges, commercial districts and at pedestrian crossings, to reinforce regional identity 5. Identify opportunities to improve views of Minnehaha Creek by thinning out vegetation and to improve access for recreational users of the Creek.

The prototype plans describe these recommendations in more detail at major intersections including Plymouth Rd and Texas Ave.; at the Hwy 169 interchange and at a neighborhood intersection; Hampshire Ave. Additionally, several important goals for a future Hwy 100 bridge crossing have been included.

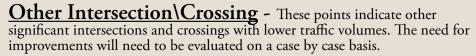




Major Highway Interchange - These interchanges act as gateways for automobile traffic entering the corridor. Significant improvements are needed to ensure bicycle & pedestrian safety.



Primary Road Intersection - Minnetonka Blvd. is intersected by other high-moderate volume roads at these locations. Improvements are needed to ensure bicycle & pedestrian crossing safety.



<u>Regional Trail Connection Point</u> - These points indicate opportunities for improved regional trail access. Emphasis should be placed on safe and convenient access.

Bike Support Facility Improvements - These areas could benefit from upgrades or installation of additional support facilities.

– Potential pedestrian tunnel

Potential pedestrian bridge

Improvements needed to establish better connections on-street bike routes, recreational trails, the Minneton District and Lake Minnetonka LRT Regional Trail

Intersection improvements needed

Bike & Trail Improvement Opportunities - Min

bet	ween
ıka	Mills

Designated On-Street Bike F Proposed On-Street Bike Ro **Existing Off-Street Trail Regional Trail**

Intersection improvements needed -(Establish better connections to off-street trail and Cedar Lake LRT Regional Trail)

> Future trail connection to -Cedar Lake Regional Trail

Intersection and bicycle facility_

St Louis Park

Proposed on-street bike route extension (Close the gap at Hwy. 169 Interchange)

Improvements needed to establish a better connection between on-street bike routes

and North Cedar Lake Regional Trail

Corridor Improvements

Continuous On-Street Bike Route:

Much of the eastern portion of the Minnetonka Blvd. includes an on-street bike route. Closing the gaps in the on-street bike route and extending the gaps in the on other onka City Hall is a high priority. This will create a continuous west-east bike thoroughfare, create connections to regional trails, link the city halls of Minnetonka & St. Louis Park and promote the overall concept of "Link to the Lakes." Signage and striping improvements will be made throughout the entire length of the corridor to promote a consistent theme.

loute

ute

Major Highway Interchanges:

Due to existing bridges and increased traffic volume, there are significant challenges to ensure bike safety. To ensure bike safety, special attention needs to be paid to potential bike lane and right-turn lane conflicts. Alternative paving treatments should be used at these locations to enhance pedestrian crossing safety as well as provide gateways to the corridor. In addition to ensuring a well-signed and siganlized intersection,

these locations should also incorporate the use of countdown timers.

Intersection and Crossing Improvements

Primary Road Intersections:

Due to high-moderate volume at these intersections, a number of safety provisions might be employed. Countdown clocks and alternative pavings should also be considered for pedestrian crossings. Reduced curb radii, curb bumpouts & curb extensions could be used to reduce the speed at which cars turn corners and reduce the crossing distance for peds. Crosswalk flags may also be considered at intersections with high pedestrian activity.

Other Intersections:

The improvements to these intersections may be very similar to that of the "Primary Road Intersections." Because of their lower volume, certain traffic calming techniques may be better suited here. These will need to be evaluated on a case by case basis.

Crossings may be needed for locations other than intersections, such as at certain bus stops and areas that have pedestrian activity on both sides of the road. Solutions that could address this situation include grade-separated crossings (bridges & tunnels), pedestrian refuge islands, signalized and/or raised crosswalks and a mid-block narrowing of the road. These options will need to be evaluated on a case by case basis.

netonka Boulevard (Co. Road 5) Design Plan

improvements needed

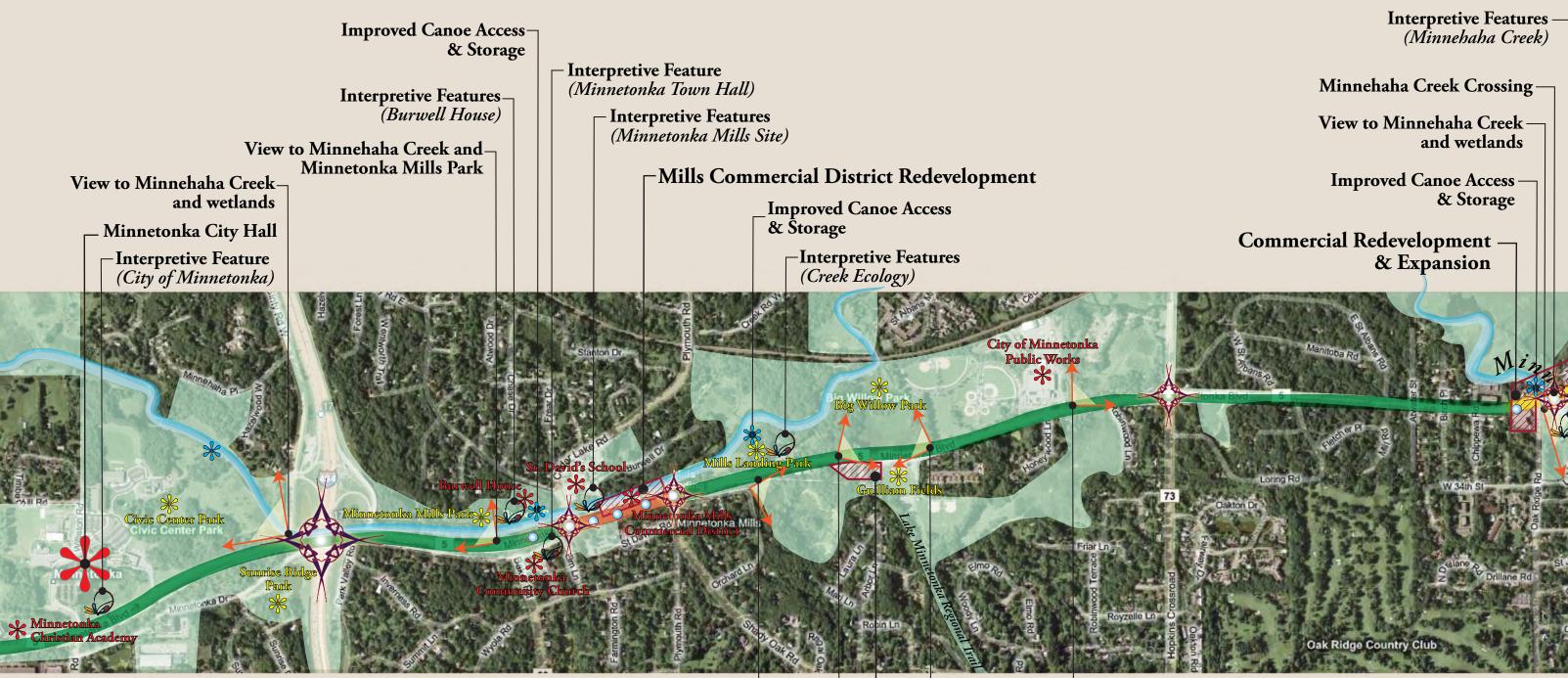


Improvements needed to off-street trail connection on south side of Hwy. 5

Other Crossings:

Bike Support Facility Improvemets:

These locations recieve high bicycle traffic due to intersecting trails, adjacent commercial areas, and transit stops. Investments should be made to further support the use of bicycles for transportation and recreation. Improvements may include bike racks, bike lockers & shelters. A bike transit center could also be considered, which has the potential to include a bike-share program.



Complementary Adjacent Land Uses / Community Resources

- - **Commercial Property**
- Park / Natural Feature *
- * Civic / Institutional Resource
- \ast Creek Access



Interpretive Feature(s)

Gateway

Improved Street Lighting

Significant Viewshed

-View to wetlands -View to Big Willow Natural Area **Commercial Redevelopment** └─View to Big Willow Natural Area -View to wetlands

Landscape & Streetscape Opportunities - Min





Gateways:

The improvement of gateways reinforces the notion of the corridor and can be accomplished in many ways, including landscaping, signage, sculptural pieces, and overhead markers. The size and scale of gateways will respond to their location. Gateways at the major highways will provide much grander statements than those at smaller intersecting streets. Gateways into Minnetonka may take on a more rural character while those to St. Louis Park will have a more urban feel.

Interpretive Features:

Public art and interpretive features lend a unique character to communities. These features can draw from historical events and places or simply be celebrations of art and landscape. General locations are identified for locating such features.

However, careful consideration should be made to determine the size, scale and "fit" of these features to their location.

Street Lighting:

Street lights contribute to the overall character of the corridor during the day as well as at night. Thematic lamposts can be

selected, incorporating signage and landscape planters. There is opportunity for these lamposts to retain a commonality that

supports the corridor as a whole in addition to providing specific identification to certain

communities, neighborhoods or districts. Street lighting should be considered from the pedestrian scale and light levels should be chosen to provide safe usage of the corridor, but not disrupt the rural character of many locations.

Viewsheds:

The abundance of natural and scenic resources along the corridor provide many locations where outstanding views can be found. In some areas this naturally exists. In other areas, the landscape needs to addressed to achieve this. This may include selective cutting and clearing of shrub layers and understory and additional planting to frame views. These decisions will need to be specific to each location.

Commercial **Redevelopment:**

Most commercial properties along the corridor are located at the identified intersections and vary in size and condition. Many could benefit from updates to their facades and improvements to their overall appearance. In some cases, redevelopment of entire commercial intersections may be desirable. In these cases, there is a lot of opportunity to cooperate with developers to help contribute to the quality of the overall corridor. Redevelopment opportunities

will need to be further examined.

Informal

Many areas along the corridor retain a very rural and natural feel. Minimal planting is required in these areas, and in some cases no planting may be required at all. The trees in these areas are intended frame the corridor and frame views to adjacent natural features, including Minnehaha Creek and wetlands. Buckthorn removal may be needed in some areas as well as selective cutting of understory vegetation.

netonka Boulevard (Co. Road 5) Design Plan

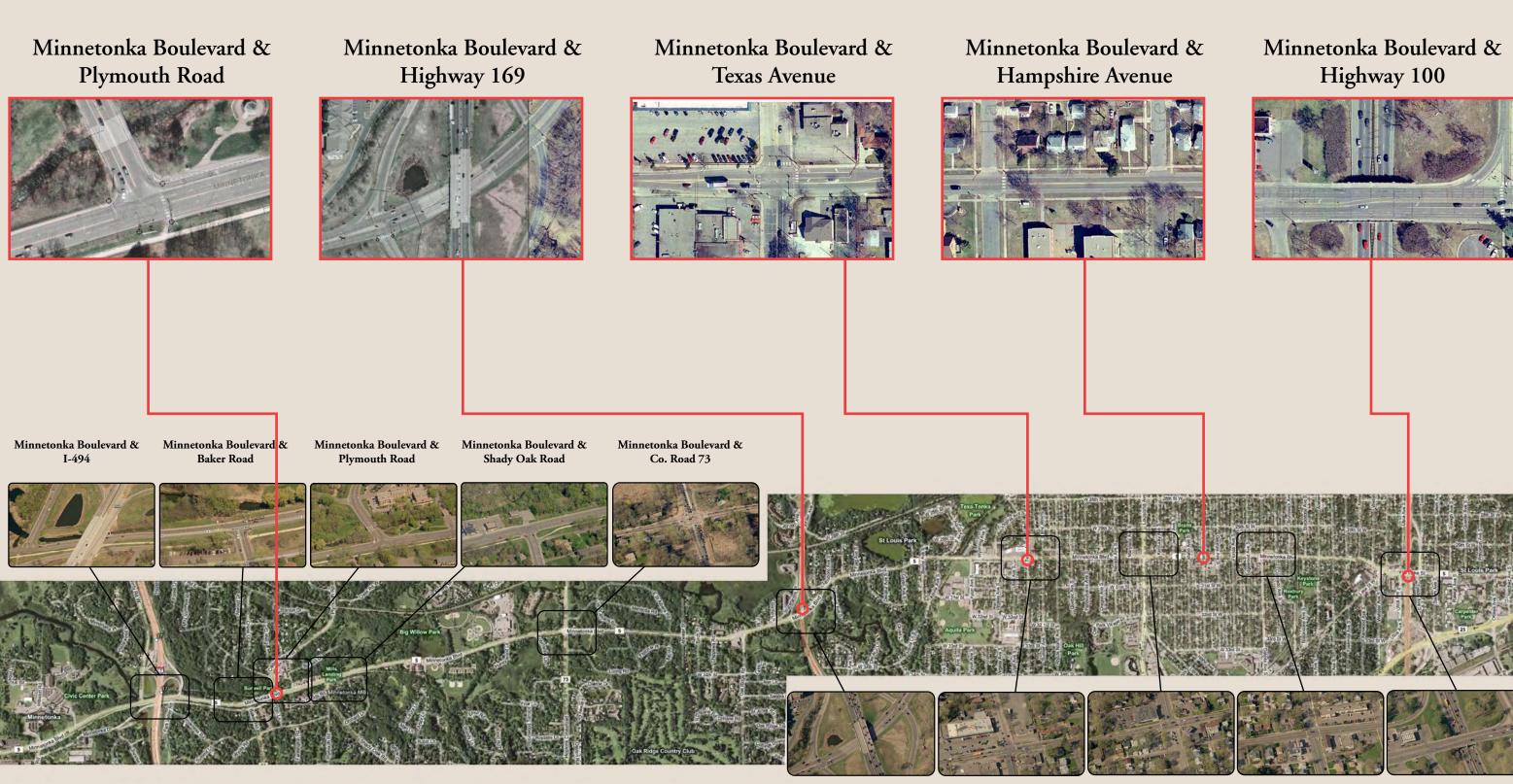
Tree Planting Strategy

Formal

Landscape Frame Planting:

Street Tree Planting:

The more "urban" areas of the corridor require a more manicured and formal planting scheme. This predominately occurs in the eastern portion of St. Louis Park, but may also be appropriate at certain commercial districts. Tree planting in these areas should reflect a typical 40ft. on-center street tree planting scheme along both sides of the road. Tree selection for these areas should also reflect a more formal character.



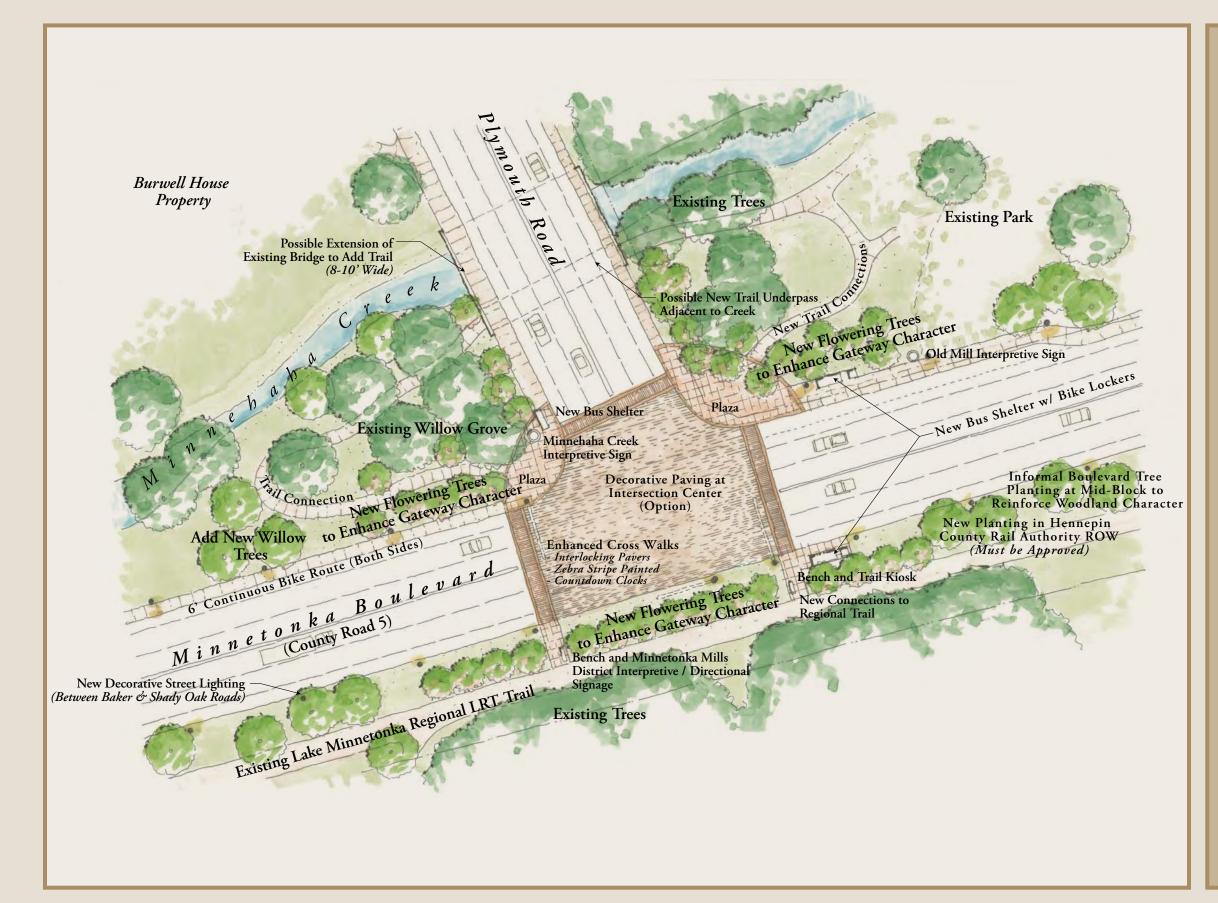
Minnetonka Boulevard & Minnetonka Boulevard & Hwy. 169 **Texas Avenue**

Prototype Intersection Key



Minnetonka Boulevard & Dakota Avenue

Minnetonka Boulevard & Hwy. 100



Prototype: Minnetonka Blvd. & Plymouth Road

Minnetonka Blvd and Plymouth Rd – Minnetonka, MN

Major Intersection Improvement Recommendations:

General: This prototype and illustrated concept represent recommendations for a typical major intersection either within the City of Minnetonka, or in other cities where intersections are framed by natural landscape open space context.

Vehicular Road Concepts:

• Enhance the visual quality of the intersection to give distinction and character through the use of special pavement detailing

• Create strong visual recognition to vehicle drivers that the intersection is a crossing point for pedestrians and bicyclists by clear delineation of crosswalks using special pavement patterns and colors

Pedestrian Corridor Concepts:

• Create pedestrian scale corner plazas at road intersection with special paving, pedestrian scale lighting, and landscape framework

• Use special crosswalk signalization systems

• Connect the intersection to other sidewalk and trail systems

• Incorporate other pedestrian components to embellish the intersections including benches, bus stops, trash receptacles, landscape, directional signage, and high quality materials.

Surrounding Framework:

• Create an overall landscape concept that frames the intersection, reinforces the "Scenic Corridor" image and integrates the various trails and adjacent land uses. Street trees on Minnetonka Blvd are part of this treatment

• Use landscape to provide color, seasonal change and spatial definition

• Allow views to interesting elements such as Minnehaha Creek and create alternative trail connections to cross roads

• Provide special lighting fixtures and indirect lighting concepts to enhance the scenic corridor

• Link cross walks and roadside plazas to local and regional trail pedestrian / bicycle systems

Minnetonka Blvd and US Highway 169 -Minnetonka / St. Louis Park, MN

Improvement Recommendations - City Gateway:

General: This prototype and illustrated concept represents recommendations for enhancement of one of several major city arrival "Gateways" that occur where a major regional road system, including Interstate Freeways and State Highways, intersects with Minnetonka Blvd. These are special opportunity areas to not only create a high quality arrival experience for residents and visitors, but also allows the ability for an enhanced woodland and open space environment that can support the idea of a "Scenic Corridor" for Minnetonka Blvd.

Recommended Goals and Design Principals:

• Develop a comprehensive, large scale landscape master plan for the entire intersection of the Interstate or State road corridor system with Minnetonka Blvd. This plan should include all of the entrance and exit ramps, as well as all land contained within the Right of Way beginning with the point where the ramps intersect with the actual Freeway.

• Develop the plan to include a major restoration of woodland and a more natural, informal landscape image. This should included dense tree areas as well as meadow clearings. Allow all roadways to have an experience of moving through this great landscape setting.

• Use the plant material to visually mitigate the pragmatic, engineered slopes and other slope and storm water conditions that have been created in support of the major freeway.

• Develop the landscape concept to allow Minnetonka Blvd to be the visually strongest landscape corridor, allowing the freeway to have the appearance of moving through the Minnetonka Blvd landscape. At present, the freeway corridor interrupts the visual flow and character of Minnetonka Blvd.

• Allow new trails and sidewalks to meander through the new woodland landscape

• Provide clearly delineated road crossings with large painted stripping on the road surface where cars, pedestrians and bicycles intersect.

• Take special design consideration to mitigate the areas under the existing bridges including the slope embankments and the negative image that currently exists.

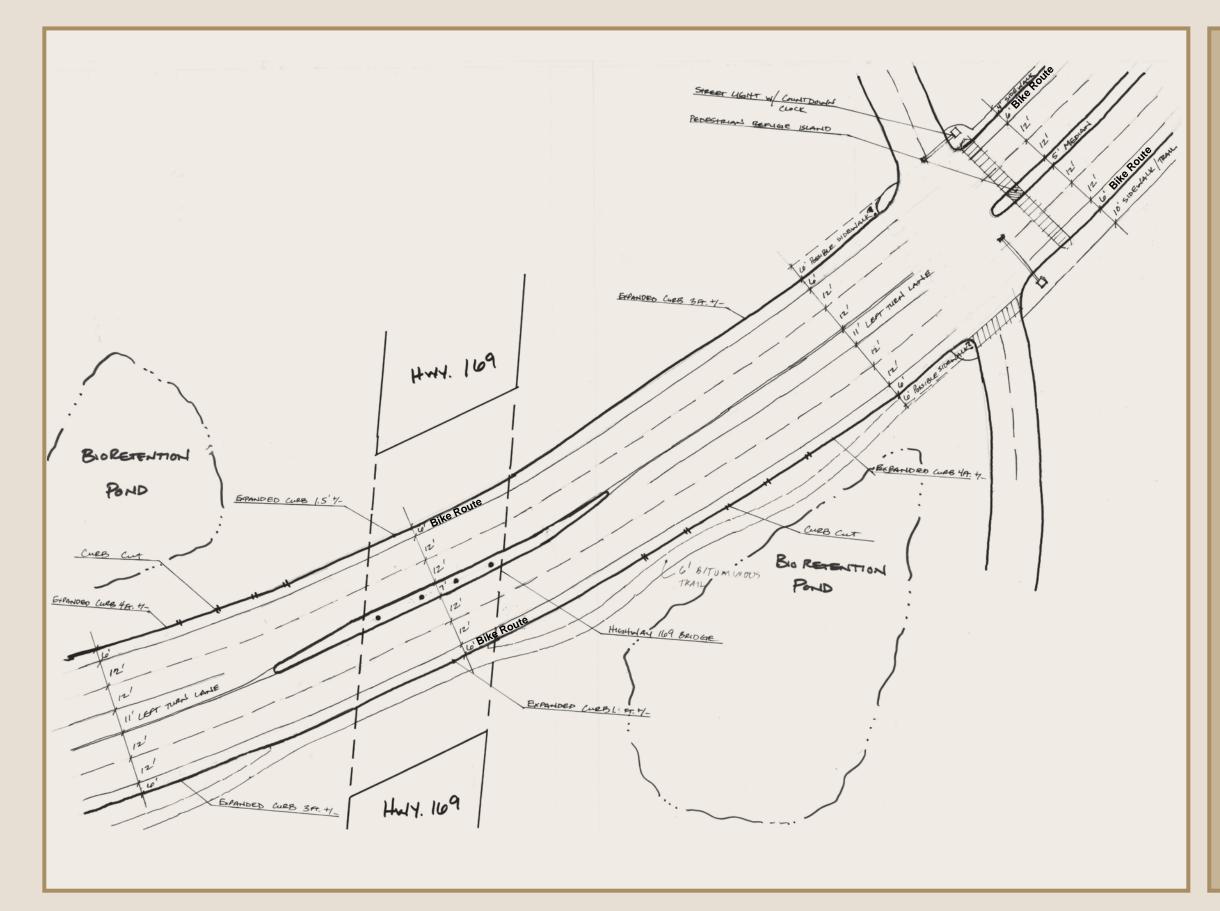
• Provide special lighting fixtures and indirect lighting concepts on trees to enhance the scenic corridor and support the experience of driving on Minnetonka Blvd.

• Allow entry monuments or signs to be placed at exit ramps to announce the arrival of people in the respective city where the intersection occurs.

• Basically, the intent is to create an overall landscape context that reinforces the "Scenic Corridor" image and integrates the adjacent residential and community land uses. Use landscape to also provide color, seasonal change and spatial definition.



Landscape Concept: Minnetonka Blvd. & Hwy. 169 Interchange



Minnetonka Blvd and US Highway 169 Bridge / On & **Off Ramps**

Intersection Improvement Recommendations:

General: This plan represents recommendations for the roadway and bicycle route on Minnetonka Blvd at Highway 169.

General Conditions, Guidelines and Design Principle **Recommendations:**

> •Hennepin County long term goals for Minnetonka Blvd calls for the development of a continuous bike route on both sides of the road.

• Current conditions for bicyclists create a dangerous condition where existing bike route or shoulder on Minnetonka Blvd. disappear in the area of the Highway 169 overpass bridge structure. Recommendations for improvements in this area include the establishment of a continuous Bike Route or shoulder in this area to allow for safe movement of bicyclists.

• To allow 12 foot wide vehicular travel lanes to remain, one alternative recommendation would be to lessen the width of the median island in the center of the road that supports the structural columns. A six foot wide bike route / shoulder lane could then be constructed on the outer lanes on both east and west bound lanes.

• Where sidewalks would occur, the sidewalk would be situated immediately adjacent to the roadway curb, with the potential for a short retaining wall on the up hill side to mitigate the current slope embankment beneath the bridge superstructure.

• Should the center median island not be allowed to be reduced in size, then the roadway profile would need to be widened to accommodate the 6 foot wide bicycle route / shoulder resulting in a higher retaining wall section where the curb or sidewalk meet the current slope embankment beneath the bridge superstructure. • At entry and exit on-ramps, painted crosswalk graphics should be incorporated onto the respective road surfaces if continuous sidewalks / trails become necessary. Pedestrian crossing signalization should be integrated with the pedestrian sidewalk upgrades.

• Sidewalks that occur along the Minnetonka Blvd Corridor in these areas should be aligned to meander through the new proposed landscape setting and be kept as far away from the road as possible. The intent is to take advantage of the open space opportunities and create a more park like experience for users.

Prototype: Minnetonka Blvd. & Hwy. 169

Minnetonka Blvd and Hampshire Av. / Georgia Av. – St. Louis Park, MN

Neighborhood Cross-Street Improvement Recommendations: General: This prototype and illustrated concept represents recommendations for enhancement of typical neighborhood residential cross – street connections along the Minnetonka Blvd. Corridor.

Vehicular Road Concepts:

• Improve Minnetonka Blvd to incorporate normal vehicular travel lanes as well as bicycle routes on both sides of the street.

• Where neighborhood roads intersect with Minnetonka Blvd., install bump outs at the entry of each neighborhood roads to create an entry "gateway" expression to the various neighborhoods. Incorporate street trees into the bumpouts to enhance sense of an entry portal. Narrowing of the entrance to the neighborhood road is also a traffic calming solution.

• Create clear delineation of crosswalks using painted stripping connecting the neighborhood road sidewalks.

Pedestrian Corridor Concepts:

- Create drop curbs where the sidewalks meet the neighborhood roads for easy movement of people, bicycles and prams.
- Incorporate lighting at all neighborhood intersections for safety and designation of the entry.

• Incorporate other pedestrian scale components to embellish the road experience where appropriate including upgraded bus stops, associated trash receptacles, landscape, directional signage, and high quality materials.

Surrounding Framework:

- Develop a comprehensive street tree program for Minnetonka Blvd. that introduces new trees where necessary to reinforce the concept of the scenic corridor and provides street tree maintenance throughout.
 Bury the existing power lines to allow an enhanced
- corridor image.
- Remove wood poles and Cobra overhead lights
- Create an overall landscape concept that reinforces the "Scenic Corridor" image and integrates the adjacent residential and community land uses. Street trees should be arranged in informal patterns in contrast to the landscape treatment at the major intersections.

• Where special community elements front onto Mtka Blvd such as schools, churches, parks or open space elements, develop the landscape design to visually incorporate these places as extensions of the Minnetonka Blvd Scenic Corridor.

- Use landscape to provide color, seasonal change and spatial definition.
- Provide special lighting fixtures and indirect lighting concepts on trees to enhance the scenic corridor and support a more pedestrian oriented environment
 Work with the adjacent private residential neighborhood homeowners to develop their yards to reinforce the goals of the scenic corridor.



Prototype: Minnetonka Blvd. & Hampshire / Georgia Avenue



Prototype: Minnetonka Blvd. & Texas Avenue

Minnetonka Blvd and Texas Avenue – St. Louis Park, MN

Major Intersection Improvement Recommendations:

General: This prototype and illustrated concept represents recommendations for a typical major intersection within St. Louis Park or other cities along the Minnetonka Blvd corridor where community retail establishments abut the street and form a more urban statement.

Vehicular Road Concepts:

• Enhance the visual quality of the intersection to give distinction and character through the use of special pavement detailing

• Create strong visual recognition to vehicle drivers that the intersection is a crossing point for pedestrians and bicyclists by clear delineation of crosswalks using special pavement patterns and colors

• Create center planted islands to support reservoir turn lanes while also providing space for planting and other amenities.

• Develop the corner "mini plaza" to not only support pedestrian safety, but to also enhance the visual framework of the intersection

Pedestrian Corridor Concepts:

• Create pedestrian scale corner plazas at road intersection with special paving, pedestrian scale lighting, landscape framework, signage, benches, etc.

• Use special crosswalk signalization systems

• Develop the cross walks, corner mini plazas and the central paving area as a whole visual composition

• Incorporate other pedestrian scale components to embellish the intersections including upgraded bus stops, trash receptacles, landscape, directional signage, and high quality materials.

Surrounding Framework:

• Create an overall landscape concept that frames the intersection, reinforces the "Scenic Corridor" image and integrates the adjacent urban land uses. Street trees on Minnetonka Blvd are part of this treatment arranged in a more formal pattern.

• Include planting in the center of the road to slow traffic and create a sense of a "gateway" to this community retail area

Develop the intersection and the adjacent retail uses to form more of a "village" expression than of a strip mall
Use landscape to provide color, seasonal change and spatial definition

• Provide special lighting fixtures and indirect lighting concepts on trees to enhance the scenic corridor and support a more pedestrian oriented environment

• Ultimately, work with retail tenants to create more pedestrian oriented environments with more landscape and coordinated lighting and signage supportive of the whole intersection

Minnetonka Blvd and US Highway 100 -St. Louis Park, MN

Improvement Recommendations - City Gateway:

General: This plan represents recommendations for the intersection and overall bridge zone where Minnetonka Blvd crosses Highway 100. It is the understanding of this study team that the Highway 100 Bridge may be scheduled to be replaced by MNDOT in the future. However, this may or may not occur. Therefore, recommendations are described for the bridge and intersection whether the bridge remains or is replaced.

General Conditions, Guidelines and Design Principle Recommendations:

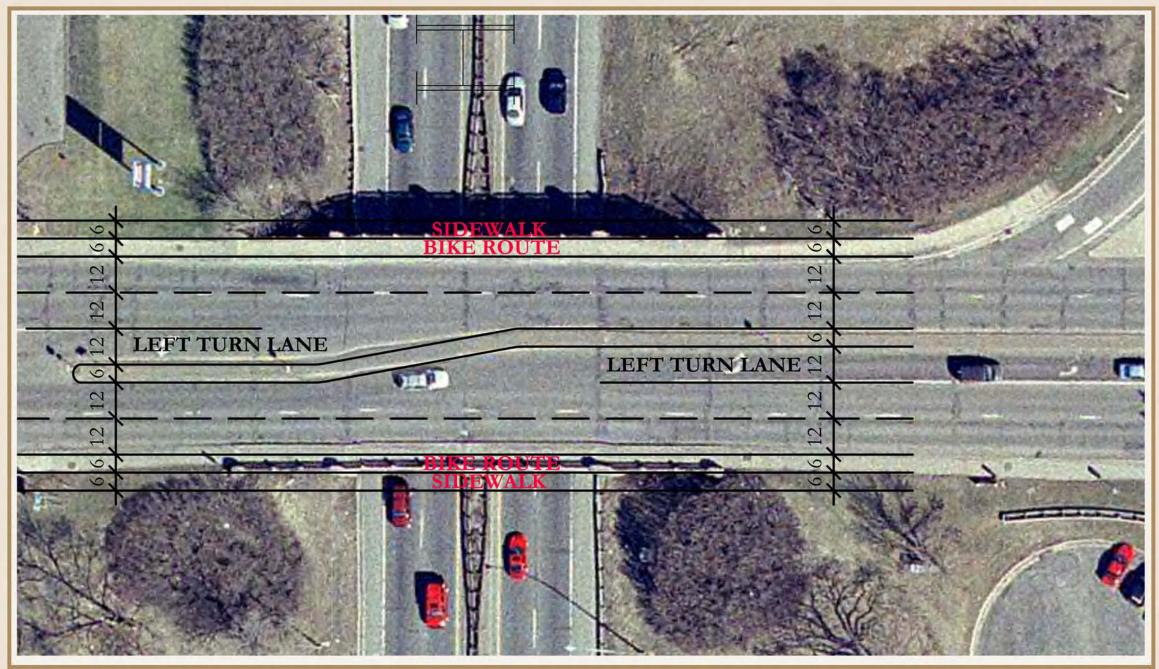
> • Hennepin County long term goals for Minnetonka Blvd calls for the development of a continuous bike route on both sides of the road. However, current conditions do not accommodate a bike route and sidewalk on both sides of the road.

• The east and south side of the bridge is an extremely important bicycle connection route to tie to the Cedar Lake LRT Regional Trail, which is the regional bike way route connecting to Minneapolis and the western suburbs. This connection is poorly marked, and is a somewhat awkward alignment and physical connection between Minnetonka Blvd. and the Cedar Lake LRT Regional Trail.

· Recommendations for the current situation are as follows:

> o Allow the sidewalk and bike route to share the same path as a very temporary measure if the replacement bridge is going to occur in the immediate future. And, adjust the south / east corner with a small mini park and clear bikeway connecting link to the regional trail to the south. Provide a regional bike trail map and clear directional signage.

o If the Bridge is to remain for a long period of time, an alternative idea would include the addition of a new bicycle bikeway of six to eight feet in width, set on the outside of the bridge on only the south side of the existing bridge, that would be supported by brackets attached to the existing bridge structure. The existing sidewalk would then be devoted exclusively to pedestrians, allowing clear definition between the two uses. Establishment of a small mini park and directional mapping system in the south east corner, together with a clear connection to the regional trail connection would also be imperative as part of this approach.

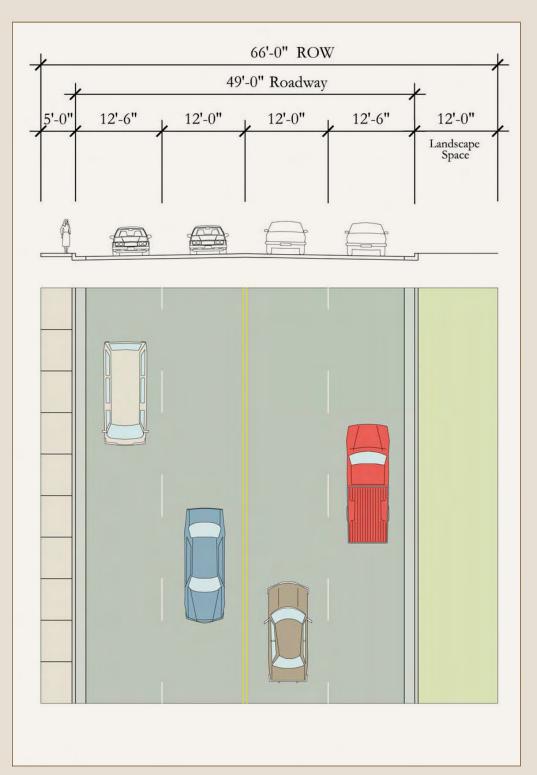


o Preservation of the art deco architectural character and upgrade of the bridge railings and walking surfaces would also be important if the bridge is to remain.

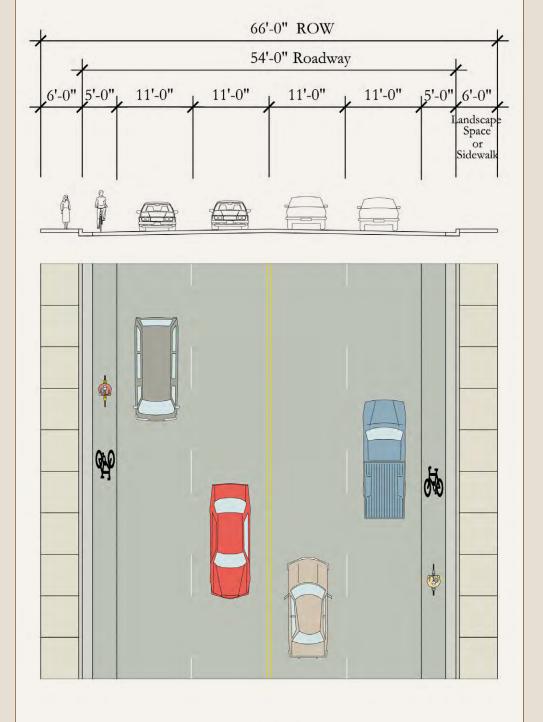
o If the new bridge construction is anticipated, we recommend that separated bicycle lanes and pedestrian walkways be incorporated on each side of the proposed bridge. Allow the cross walks on Minnetonka Blvd to remain on the east end of the bridge only, and tie the bike connections to the cross walks as well as to the Cedar Lake LRT Regional Trail connection. Develop a mini park as well as regional trail map and directional signage exhibits at the south east corner of the bridge.

o In any of the bridge alternatives described above, the new landscape plan. Large lilac shrub massing should therefore landscape framework should be planned and designed for the be part of the present or future Minnetonka Blvd landscape entire area as one composition. The on and off ramps should be approach. considered "Gateway Entrances" to the City of St. Louis Park, and should be developed so they express a celebrated arrival. o Finally, the Minnetonka Blvd / Highway 100 Bridge also Planting should be of a scale that is in keeping with the scale of have historical precedent related to its architectural character the major roadways. Therefore large deciduous and evergreen as well. Any new bridge proposal would be a great opportunity to celebrate St. Louis Park heritage. It is the contribution of trees should be used as well as lower level plantings to embellish the bridge and the corridor. In addition, the Highway 100 this type of landscape and architectural enhancement that will corridor has an historical landscape precedent as a corridor of truly foster the experience of Minnetonka Blvd as a "Scenic flowering lilacs. This corridor was called "Lilac Way" and existed Corridor. between Golden Valley and St. Louis Park. Re-establishment of this historical landscape pattern should be the goal of any

Prototype: Minnetonka Blvd. & Hwy. 100 Bridge

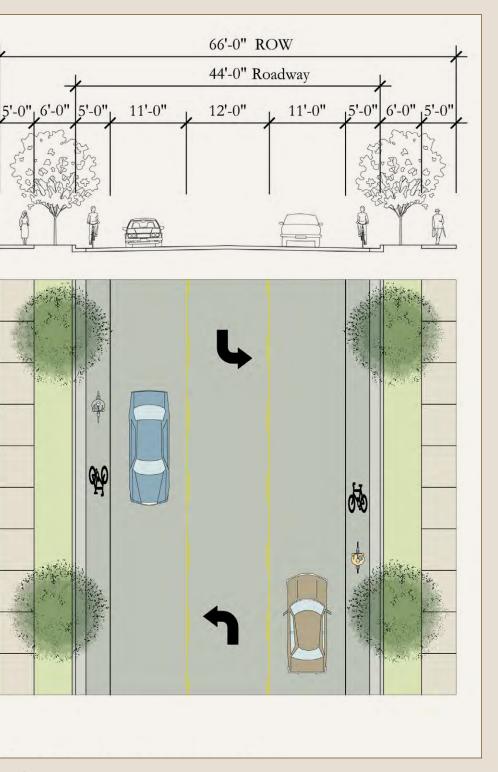


Existing Condition Minnetonka Boulevard near Gizmo Lane



Option 1 Narrowed traffic lanes, increased roadway width Added on-street bike lanes & sidewalks

Option 2



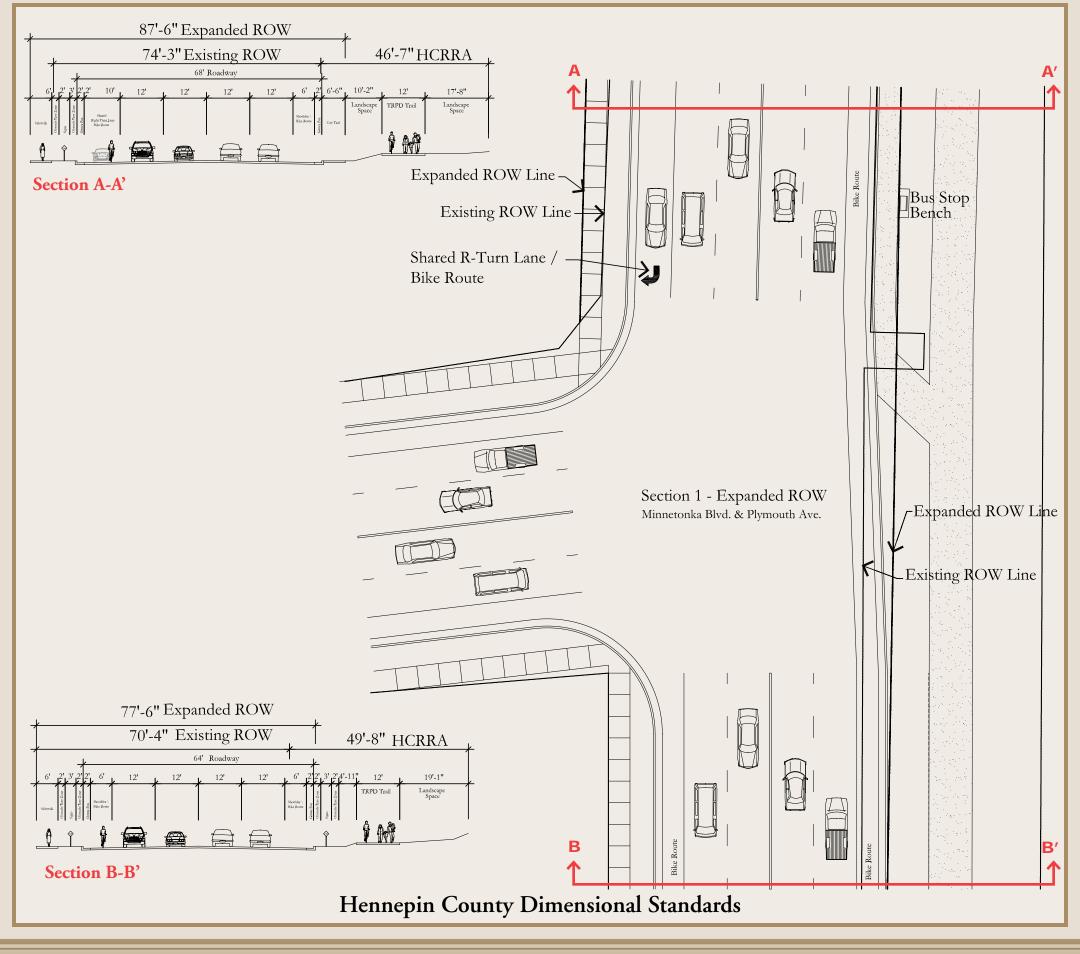
"Road Diet" - Reduce traffic lanes from 4 to 3 Added on-street bike lanes, sidewalks & planted blvd. *Option only applicable in areas of low ADT volumes

Street Section Prototypes: Maintained ROW

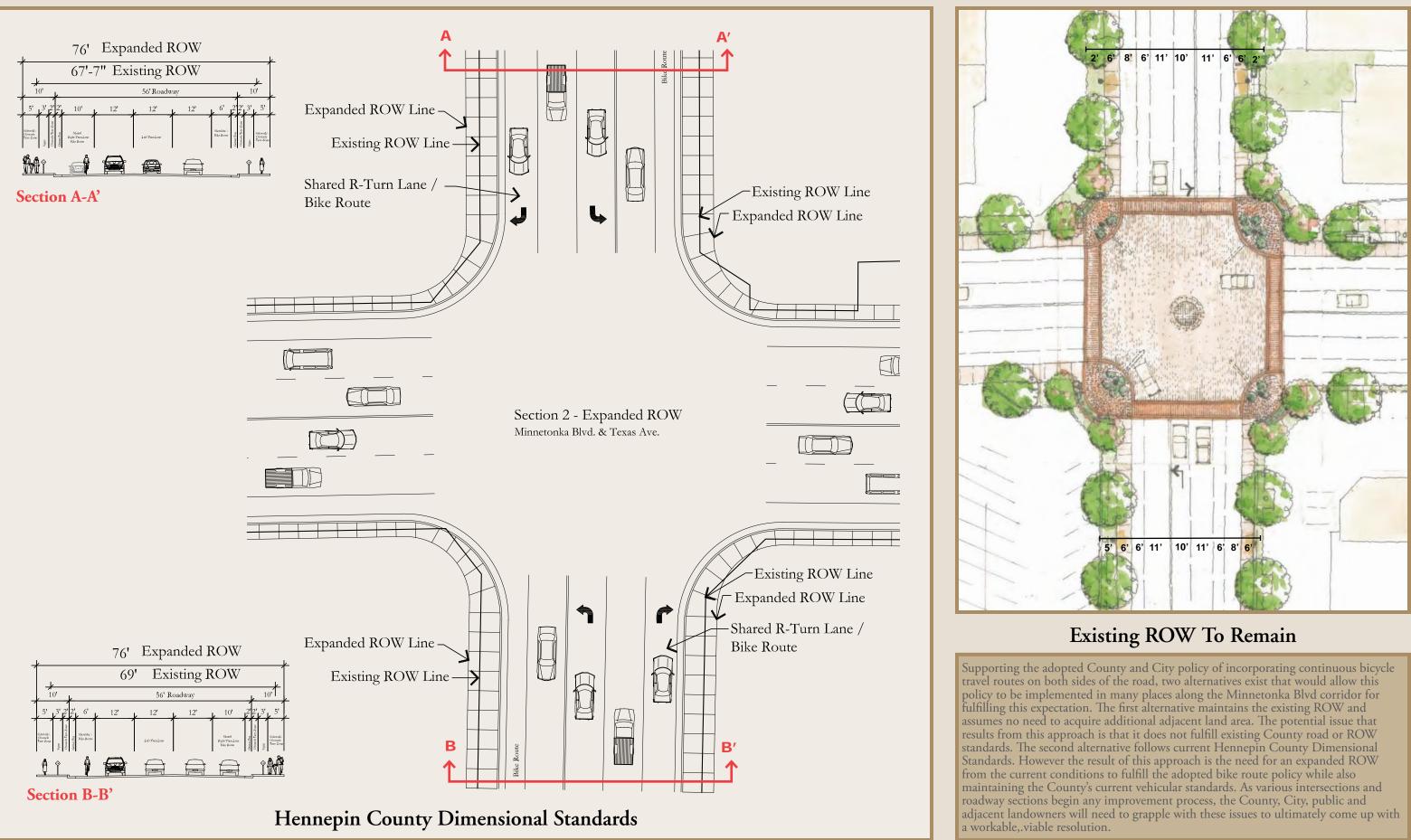


Existing ROW To Remain

Supporting the adopted County and City policy of incorporating continuous bicycle travel routes on both sides of the road, two alternatives exist that would allow this policy to be implemented in many places along the Minnetonka Blvd corridor for fulfilling this expectation. The first alternative maintains the existing ROW and assumes no need to acquire additional adjacent land area. The potential issue that results from this approach is that it does not fulfill existing County road or ROW standards. The second alternative follows current Hennepin County Dimensional Standards. However the result of this approach is the need for an expanded ROW from the current conditions to fulfill the adopted bike route policy while also maintaining the County's current vehicular standards. As various intersections and roadway sections begin any improvement process, the County, City, public and adjacent landowners will need to grapple with these issues to ultimately come up with a workable, viable resolution.



Street Dimension Prototypes: Minnetonka Blvd. & Plymouth Road



Street Dimension Prototypes: Minnetonka Blvd. & Texas Avenue

















Detail design thought has been developed for various key intersections and right-of-way areas within the Minnetonka Boulevard Corridor including plan design and suggested material selections. Collectively, we refer to these as Streetscape Elements. Prototypical designs have also been developed as actual plan layouts, and are included in other sections of this study report. This section deals with the actual physical choices of materials that would support those plan design ideas.

To understand how materials and design can be thought about for the Minnetonka Corridor, this study team has developed a set of conclusions and guidelines that are the basis for how all design direction should occur. These can be summarized as follows:

• First and foremost, it has been established that Minnetonka Boulevard should be considered as a "Scenic Corridor," and not just an east / west running roadway.

• Other road systems, including I - 394 and Highway 7, are higher speed, commuter corridors that are different in scale and character to Minnetonka Blvd. As a result, Minnetonka Blvd offers the unique opportunity to be a true neighborhood and interlinking community roadway that not only handles motorized vehicles, but bicycles and pedestrians as well, at all levels of use. It is a vital link that operates at many levels of use. ... Continued on page 56





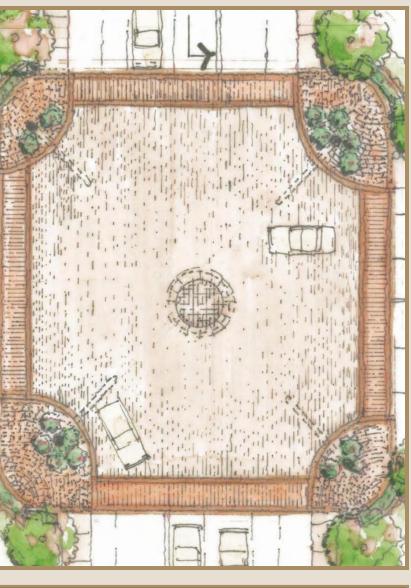


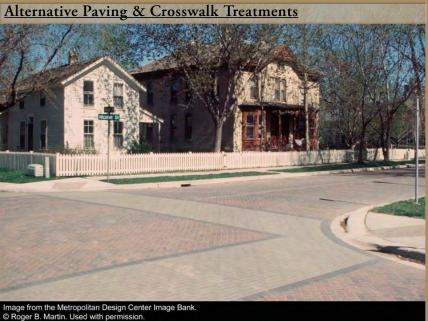












Suggested Streetscape Element Palette

... from page 54.

Any planning and design along the corridor should therefore embody strong emphasis for all levels of use. Design should also encourage design response that fosters a sense of the respective neighborhoods, be supportive of a more urban village character development, emphasize and draw out the wonderful experiential qualities that occur along the corridor, and should place equal value and safety on pedestrian, bicycle and vehicular usage.

• Because Minnetonka Blvd runs through a number of cities, special districts, and a wide variety of diverse conditions along the length of the corridor, it is the opinion of this team that their not be a uniformity of details throughout, but rather a commonality of purpose and shared sense of more generalized goals and guidelines. To this end, it is thought that all entry monumentation, light fixtures, paving or corner details, etc. do not need to look alike or be consistent throughout the corridor. What should be consistent, is the thought that each community or city should have the same common goal approach of being pedestrian oriented in scale and detail, as well as responsive to the context of the areas within which they occur. Safety would be a consistent theme throughout. Each area would then be different in how they are designed and detailed. The level of quality of the specific design response would also be subject to the respective available budgetary allowance.

• For special major intersections in city center areas, we propose that surface road pavements and special pedestrian sidewalk minim park areas, including cross walks, be constructed with interlocking brick paving. See the respective prototype drawings for patterns and extent of the paving.

• For all other crosswalks throughout the corridor, we propose painted zebra stripping in all areas where street crossings are deemed safe and are supported by special pedestrian signalization systems.

• For light posts in special intersection and village areas, we propose that more ornate pedestrian scale type lighting be used that will also create better lit zones that are safer for people while adding detail and quality to these special village zones. Light fixtures should also have the potential to support hanging planters as well as banners or flags.

• City or district areas should also incorporate entry monument type features that reinforce the sense of where the district begins and ends. Elements such as newspaper vending machines and other pedestrian support elements such as maps or directional signs should also be grouped and designed as special elements within the context of the village areas. The detail of the monuments and signs should also be reflective of the character and heritage of the specific city or district.

• Planted street dividers should also be incorporated at special intersections and village areas to further define the district as well as serve as a traffic calming device.

• Where bus shelters or benches occur, incorporate trees and other plant material to give these elements a setting within which they can sit while providing year round interest for the users while also maintaining a safe environment.

All of the elements shown under Streetscape Elements are intended as examples of the design intent. There are multiple ranges of patterns, material types and colors that would be appropriate within each setting. As specific areas become ready for improvement, the appropriate design solution would grow out of the context of the specific improvement area.

STREETSCAPE ELEMENTS-TYPICAL UNIT COSTS

	UNIT	TYPICAL UNIT COST	PROPOSED STREETSCAPE FEATURE	ITEM #
			LANDSCAPE PLANTING AND RESTORATION	1
	Acre	\$3,000	EXISTING TREES - PRUNING TYPE II	Α.
REMO	Each	\$450.00	EXISTING TREES - REMOVAL	В.
ASSUME BAI	Each	\$80.00	PLANTED TREE - RIPARIAN SPECIES	С.
ASSUME B	Each	\$400.00	PLANTED TREE - UPLAND SPECIES	D.
ASSUME I	Each	\$275.00	PLANTED TREE - ORNAMENTAL SPECIES	Ε.
ASSUME B	Each	\$350.00	PLANTED TREE - EVERGREEN SPECIES	
ASSUME BAI	Each	\$15.00	PLANTED SHRUBS -WETLAND EDGE	G.
A	Each	\$50.00	PLANTED SHRUBS - EVERGREEN	Η.
	Each	\$30.00	PLANTED SHRUBS -ORNAMENTAL	I.
1 0	Each	\$9.00	PERRENIAL BEDS	J.
MIXED TYPE	Each	0.25	MASSED BULBS	
	Sq. Yds.	\$2.75	SODDED LAWNS	
	Sq. Yds.	\$6.00	AUTOMATIC IRRIGATION SYSTEM - LARGE AREAS	
SMALL	Sq. Yds.	\$10.00	AUTOMATIC IRRIGATION SYSTEM - SMALL AREAS	Ν.
			VEHICULAR PAVEMENTS	
CONCRE	Sq. Yds.	\$60	ENHANCED INTERSECTION-INTERLOCKING PAVER	
CUSTO	Sq. Yds.	\$20	ENHANCED INTERSECTION-BIT. PAVING W/CHIPS	
CONCRE	Sq. Yds.	\$60	ENHANCED CROSSWALK-INTERLOCKING PAVER	
PAINTED CRC	Allow	\$6,000	ENHANCED CROSSWALK-ZEBRA STRIPE ONLY	
	Lin. Ft.	\$4.50	BIKE ROUTE STRIPING	E.
		•	PEDESTRIAN PAVEMENTS AND PLAZAS	
4" SLAB	Sq. Yds.	\$55	CONCRETE WALK W/ENHANCED FINISH	
4" SLAB W/GRA	Sq. Yds.	\$65	CONCRETE WALK W/ENHANCED COLOR AND FINISH	
4" S	Sq. Yds.	\$45	CONCRETE WALK W/STANDARD FINISH	
CUS	Sq. Yds.	\$25	BITUMINOUS PEDESTRIAN PATH W/CHIPS	
INCLUDE CO	Lin ft.	\$320	STONE CLAD PLANTER WALLS-24"HIGH	
POSSIBLE AT SC	Each	\$15,000	WOOD ARBOR	F.
		^	GATEWAY MONUMENTS AND SIGNS	4
	Each	\$20,000	CUSTOM STONE GATEWAY SIGN	
ALLOWAN	Each	\$5,000	INFORMATION SIGNS - WOOD W/STONE BASE	В.
			LIGHTING	
DECC	Each	\$5,000	TALL STREET LIGHT AT INTERSECTIONS	
DECC	Each	\$8,000	MID-LEVEL STREET LIGHT AT COMMERCIAL DISTRICTS	
	Each	\$1,000	CUSTOM GATEWAY LIGHT	
	Each	\$800	TREE UPLIGHT	
1	Each	\$1,000	CANOPY MTD. LIGHT	E.
			OUTDOOR FURNISHINGS	
	Each	\$800	WOOD BENCHES	
	Each	\$800	TRASH RECEPTACLES	
	Each	\$800	WOOD PLANTERS	-
PRE	Each	\$500	PLANTER POTS	D.
			ART AND INTERPRETIVE FEATURES	
			ENGRAVED ELEMENTS TO BE DETERMINED	Α.
			OTHER IMPROVEMENTS	
	Allow	\$25,000	COUNTDOWN CLOCK	
ALLOW	Allow	15,000	ENHANCED BUS SHELTER	Β.

Streetscape Feature Unit Costs

DESCRIPTION

PRUNE TO SHAPE AND FRAME VIEWS OVE AND HAUL TREE AND STUMP-ALLOWANCE ARE ROOT STOCK, MIXED SIZES - 1/2 TO 2 INCH CAL. B AND B STOCK, MIXED SIZES - 2-1/2 INCH CAL. AVG. E B AND B STOCK, MIXED SIZES - 2 INCH CAL. AVG. B AND B STOCK, MIXED SIZES - 2 INCH CAL. AVG. ARE ROOT STOCK, MIXED SIZES - 6 FT. HEIGHT, AVG. ARE ROOT STOCK, MIXED SIZES - 1/2 TO 1 INCH CAL. ASSUME B AND B STOCK, 5 GAL CAN SIZE 5 GAL. SIZE SHRUBS W/MULCH I GAL. SIZE PERENNIALS IN BEDS W/MULCH PES-MATERIAL ONLY, INSTALLATION BY VOLUNTEERS INCLUDES 4" TOPSOIL LARGE LAWN AREAS LL LAWN AREAS, SHRUBS AND FLOWERS BEDS

RETE UNIT PAVER OVER SAND AND AGGREGATE OM CHIP SEAL FINISH - ROLLED AND BROOMED RETE UNIT PAVER OVER SAND AND AGGREGATE ROSSWALK OVER EXIST. PAVING, PER INTERSECTION INCLUDES STRIPING, SIGNAGE

B W/GRAN. BASE, ENHANCED SCORING-30" O. C. AN. BASE, ENHANCED SCORING AND INTEGRAL COLOR SLAB W/GRAN. BASE, STD. SCORING-5' O.C. JSTOM CHIP SEAL FINISH MATCHING ROADS CONCRETE CORE WALL W/FOOTING AND STONE CAP SOME CORNERS-HEAVY WOOD TIMBER CONSTRUCTION

ALLOWANCE NCE FOR INTERPRETIVE AND DIRECTIONAL SIGNS

CORATIVE FIXTURE, 30 FT. MOUNTING HEIGHT CORATIVE FIXTURE, 20 FT. MOUNTING HEIGHT GROUND MOUNTED UPLIGHT 100-150W KIM HID FIXTURE 100-150W KIM HID DOWNLIGHT FIXTURE

5 FOOT TEAK MATCH BENCHES TEAK RECAST CONCRETE OR TERRA COTTA, TYP.

COST TO BE DETERMINED

ALLOWANCE PER INTERSECTION WANCE FOR CUSTOMIZATIONS, EACH SHELTER



It is beyond the scope of this study to propose a detailed and engineered layout for the entire length of the study area, or to resolve all of the potential conflicts between stakeholders, property owners and agencies who have an interest in the roadway. Rather, the intent is to develop a set of general principles and a range of ideas that would address the goal of the County and Cities to describe a street that considers multiple modes of transportation and various reasons for traveling on it, from commuting to recreation to local shopping. Due to the limited scope of this study, several "areas of further study" have been identified that will require additional master planning thought, engineering effort, public input or agency review before the final form of ideas suggested in this report can be verified. Some of these include:

1. A major goal of the Design Plan is to encourage a continuous on-street bike route. There may be obstacles to achieving this in some areas due to grading constraints or ROW width limitations. Potential solutions, as suggested in this study, include the purchasing of additional ROW or a reduction in traffic lane dimensions. Further study and discussion is required in this area, including a thorough analysis of local conditions.

2. The existing bridge over the Minnehaha Creek within the City of Minnetonka also presents a challenge to achieving a continuous bike route. Further study is required as to whether a reduction of traffic lanes from 4 to 3 could be accommodated, or whether a replacement of or addition to the structure is possible.

3. The existence of overhead electric lines has a strong negative impact on the visual character of the

Discussion of Further Study:

corridor in numerous locations. The removal or burying of these lines should be pursued.

4. Improvements proposed within any of the state highway interchange areas would require the cooperation of MnDOT, who has not approved any of the ideas presented.

5. As redevelopment of commercial properties occurs along the corridor, the relationship of proposed building to the street should be considered. In particular, the presence of parking lots between the street and existing buildings has a negative impact on the visual character of the street and alternatives should be considered that bring the buildings closer to the street.

6. The extension to the east and west of the improvements recommended in this study, beyond this study area, represents a significant future opportunity to achieve the "Link to the Lakes" goal that has been identified and endorsed in the public meetings.

7. The feasibility of a grade-separated crossing at Minnehaha Creek, beneath Plymouth Rd. will require further study.

8. The possibility of a privately operated rubber tired trolley running along Minnetonka Blvd. was suggested, similar to the one operating in the City of Wayzata. Further study would be required to determine interest/feasibility.

9. Potential locations for rain gardens have been suggested. While these locations are consistent with designs that have been implemented in other cities, no detailed study of storm sewer piping or street grading has been done for this project.